local Government JOURNAL OF THE NATIONAL ASSOCIATION OF LOCAL GOVERNMENT OFFICERS

PLAN FOR A STRONGER NALGO

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JULY, 1941

THREEPENCE

MOTES AVID COMMENTS

il Defence on Trial

I who have read the full report of the recent Commons debate on Civil ence—and we commend a close study of nsard for June 11 and 12 to every local ernment officer—must agree that the local horities emerged from it with credit—which nore than can be said for the Government artments. The severest critics appeared, in main, as their comments showed, to be se with the least knowledge of the subject, ereas those with practical experience of the creas those with practical experience of the cto-day working of local government, such Mr. Morrison, Mr. Jack Lawson, and Mr. Illink, were as lavish with their praise as is a Malcolm MacDonald in the remarkable described in the semantary and the control of the

ech we publish on another page.

As Mr. Morrison said, "local government nothing much to apologise for. It has risen the occasion in this war. Local authorities their imperfections and their faults, but, ing them by and large, they have done a at job and have served their country well." f. as many officers may think, the quality of speeches was lower than might have been ected—there was a depressing absence of ormed criticism and constructive suggestion hat fact merely confirms the contention we made ad nauseam in these columns that, we are to improve the civil defence services, s only the men on the job who can do it. d it been possible to import a dozen experied officers into the House on those two days, d to persuade them to speak openly and nkly, the debate would have been infinitely ore useful and stimulating than it was. ot surprisingly, the best contributions came in the few members who have worked under d with the local authorities—Sir Jocelyn cas, a serving member of the A.F.S., and r. Willink and Mr. Lawson, both deputy gional Commissioners—and the worst from ose who approached the problem as theorists

earning the Lessons

R. WILLINK'S speech was outstanding, packed with wise comment and fruitful ggestion. Among his more notable points re the serious effects of the depletion of local thority staffs by raising the age of reserva-on, the reluctance of authorities as yet ablitzed to move before the event, and the ablitzed to move before the event, and the ced for a much more efficient information rvice—between the local authority, other athorities, Regional headquarters, and White-ull, and between the local authority and the ablic—all aspects of the problem we have ressed in these columns for months past, he most startling statement of the whole bate, in our view, was his admission that, though his office had been visited by several cople from foreign countries, seeking knowledge of the way in which the problems were dge of the way in which the problems were ing tackled, not a single local authority in ngland, Scotland, or Ireland had asked him or general information on the lessons of ondon's experiences.

Mr. Ernest Brown sought to answer this by | arguing that all the lessons of raids were promptly circulated to all local authorities from Whitehall. Are they? The interest aroused by recent articles in Local Government Service—articles based on information far less complete than that in the hands of the Government departments—and the fact that many of the lessons we stressed months ago are only

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now being adopted, suggests that they are not. We hope to return more fully to this question next month.

Opening the Bottlenecks

To the main argument of the critics, that there should be a single Ministry of Civil Defence, instead of the present patchwork system which gives twelve or fifteen departments a finger in the pie, Mr., Morrison returned a powerful and superficially convincing asswer. It is true as he pointed out that ing answer. It is true, as he pointed out, that defence against air attack is a national problem affecting every department of State, as it affects every department of local government, and that to put it all under one Ministry would involve more overlapping and confusion than it would prevent. Nevertheless, he failed to convince that, under the present system, every-thing practicable was being done to avoid such overlapping and confusion and, in particular, to blast open the bottlenecks of Whitehall of which a number of devastating examples were quoted by other speakers.

What is needed, we suggest, is a Minister possessing the same overriding authority in civil defence matters as the Prime Minister

possesses in the general conduct of the warin other words, a Deputy Prime Minister for Home Affairs—and a greater devolution of authority to the Regional Commissioners authority to the Regional Commissioners—whose personner and staffs would need simultaneously to be greatly strengthened, preferably from the ranks of outstanding figures in local government who have first-hand experience of the problems. Were local authorities able to get most of their day-to-day questions answered promptly by the Regional Commissioner without the need for reference. Commissioner, without the need for reference to Whitehall, and were we to possess a " super-Minister "to co-ordinate the activities of his colleagues and to serve as a final court of appeal and source of executive decision, we should be a good deal nearer than we are to efficiency in organization." efficiency in organisation

Book of the Blitz

READERS of Ritchie Calder's fine article in last month's LOCAL GOVERNMENT SERVICE, and of his many other articles and books on raid problems, will recognise him as a severe and uncompromising critic; indeed, many officers may think that, in the past, he has been less than generous to local government. It is with especial satisfaction, there-fore, that we commend his latest book, "Carry on, London!", in which he records "Carry on, London!", in which he records and pays due tribute to the astonishing progress made since he first exposed the blunders and failures of the early days of the blitz. Of all the books published about what Mr. Ernest Brown has described as "The Battle of the Doorsteps" this is the best we have seen, packed with vivid incident, wide observation, and deep knowledge and as unstitution in its and deep knowledge, and as unstinting in its tribute to heroism and efficient organisation as it is unsparing in its condemnation of blindness and stupidity. While it can be read with profit by every officer and councillor, its reading should be made compulsory among all associated in any way with civil defence in the areas which have so far escaped heavy attack and which, in consequence, may be suffering from those besetting sins of the British race over-confidence and complacency.

The Port Glasgow Award

THE award of the Industrial Court in the dispute between NALGO and Port Glasgow town council, reported on Page 157, is likely to be as important as it is satisfactory to the Association.

Port Glasgow, though represented on the Scottish Whitley council through its membership of the Convention of Royal Burghs, which has four representatives on the employers' side of the council, has persistently refused to adopt either the Whitley council's basic salary scales or its awards on cost-of-living bonus. NALGO has shown the utmost patience in negotiations with the council, despite repeated rebuffs and refusals. Finally, after trying for more than two year to reach an amicable settlement, the Association decided that an appeal to arbitration was the only

course left open to it.

The decision of the Industrial Court fully justified its action. It rejected entirely the pleas submitted by Port Glasgow and ordered the town council to pay the basic salaries recommended by the Whitley council, with retrospective effect from July 1, 1940, together with the various awards on cost-of-living bonus from the dates upon which they were notified to

Although reasons for the decision were not given, it seems clear that the Court accepted NALGO's claim that the terms and conditions settled by the Whitley council are "recognised terms and conditions" within the meaning of the National Arbitration Order and, as such, must be observed by all local authorities represented on the Whitley council, whether directly or through an association of which they are members. The decision, of course, applies to the Port Glasgow dispute only, and to Scotland only—but it is certain to have a far-reaching effect in enhancing the prestige of Whitley councils throughout the country and in securing more general observ-ance of their decisions. In that sense it establishes a precedent of outstanding importance.

More Aid for Benevolent Fund

AT the meeting of the emergency executive of the N.E.C. on May 31, it was reported that Benevolent and Orphan Fund income for the first four months of this year was up by nearly £900 compared with the corresponding period last year—largely as a result of an increase from £1,325 to £2,100 in donations, the result, in the main, of special efforts by branches.

Here is the latest list of some of these efforts-amply showing that, even in wartime, it is possible for branches to raise or give substantial amounts to the fund.

Cardiff-£100 raised by a joint dance with the Glamorgan County branch, a draw for War bonds and savings certificates (given by individual members), and £50 from branch

Dewsbury-donation of £10 10s. 6d. from branch funds;

Hartlepool and West Hartlepool-£7 5s. 1d. raised by a dance organised jointly by the two branches;

Leeds-£90 12s. 8d. raised by Whitsuntide efforts last year and this, a special collection (£40), Christmas effort 1940, and £11 from branch funds;

Newport-£125, raised from increased contributions and £10 proceeds of a Christmas

Newcastle-upon-Tyne—has pledged itself to contribute at least £185 this year:

Oldham-special donation of £50;

Preston-special donation of £98;

Southport-special donation of £50 4s:

Tynemouth-£15, balance of donation of £30 from branch funds;

Salop C.C.-£65, raised at a series of

Spenborough—£3 10s., haif the proceeds of a dance in aid of the B. & O. Fund and the local soldiers' Forget-Me-Not Fund.

The need is still urgent, as will be realised when it is pointed out that, although receipts for the first four months of this year totalled £5,638, expenditure reached £10,746, nearly twice as much. There is thus plenty of leeway to make up if the Fund is to continue its good work and remain solvent. Were all branches to follow the example of Newcastle-upon-Tyne and pledge themselves to give a fixed sum this year, equivalent, as is the amount it has promised, to about 6s. per head of the membership-6d. a month-we should raise over £30,000, enough to cover all commitments.

An A.R.P. Insurance Scheme

THE value of the scheme of death and adopted disablement insurance Coventry Corporation for its civil defence workers in supplementing the none too generous official allowances has been amply demonstrated since the heavy raids to which the city has been subjected. Already, £10,000 has been paid out, and there is a heavy liability still outstanding.

When the scheme was launched, the premium was 5s, to provide a death benefit of £20 and disablement benefit of £2 a week for 20 weeks. Any number of units up to five could be

SHARE YOUR JOURNAL

IF the absence of serious complaint be any criterion, branches and members are operating successfully the scheme for rationing "LOCAL GOVERNMENT SERVICE" duced last month, and we trust that readers appreciated the fuller journals it has made possible. But we are most anxious that every member should see the journal, and therefore again appeal to all who receive a copy to share it with colleagues who do not, or to return it to their branch secretary when they have read it.

taken out: thus, for a payment of 25s. a member of the scheme could obtain death benefit of £100 and disablement benefit of £10 a week.

Unfortunately, the city's unhappy experiences have compelled revision of the premium, which now stands at £1 a unit to provide £20 death benefit and disablement allowance of £1 a week for 52 weeks. Insurance operates for 12 months after payment of the premium, and is available to all civil defence workers connected with the works organisations or the corporation's A.R.P. scheme, police and special constables, headquarters telephone staff of the Royal Observer Corps, and members of the Home Guard (when not on Home Guard duty). A.R.P. Headquarters, Coventry, will be happy to give further details of the scheme to other local authorities interested.

More Mutual Aid Schemes

WE have already referred from time to time in these columns to the various schemes initiated by different branches for mutual help by and to their members affected in one way or another by the war. More comprehensive than most are two recently launched by the Croydon branch, of which the late secretary, Norman Rogers (now serving in the Forces), sends details.

The first is an attempt to overcome a difficulty with which an increasing number of officers is likely to be faced. One, when called up (or bombed out), may wish to store his furniture or move his family into cheaper accommodation; another, buying his house on mortgage or renting it on a long lease, may find it difficult to meet the mortgage charges or rent. Were the two to be brought together, the problems of each would be solved -the man with more room than he needs helping the man with more furniture (or family) than he has room for.

In an attempt to bring these two together, Croydon branch has started a register of members needing accommodation for storage or living and of members willing to offer one or more rooms in their homes. It is suggested that the rent asked, if any, should be as low as possible; at the same time, it is recognised that the man offering the space may be in need of money to help him meet the costs of maintaining his home

Beyond maintaining the register and, through it, bringing the member seeking accommodation into touch with the member offering it, the branch wisely accepts no responsibility: members must make their own arrangements and settle any disputes (but, of course, those are unknown in a NALGO branch!) themselves.

Safeguarding Records

THE second scheme, of wider application aims at helping those who, in these uncertain days, wish to deposit in safety some record of their personal affairs which the could recover should their homes be destroyed or which could be sent to a relative or friend should they themselves be killed or injured.

Members wishing to utilise this scheme ar provided with two specially printed envelopes in each of which they place duplicate copie of such documents as wills (or directions fo finding a will), and details of insurances, in vestments and savings, bank accounts, mort gages, next of kin, and the like. These en velopes, sealed by the member concerned, ar then-by arrangement with two principa officers-deposited in locked boxes, one in the strong room of the council offices and th other in a strong room in another part of the borough. On the outside of each envelope the member writes the names and addresse of two persons to whom it may be forwarded (by registered post) if necessary.

Both these are admirable schemes which might well be adopted by other branches which have not already organised something of the

same kind.

Ideas Department

VET a third Croydon scheme is worthy o emulation by every authority in the country. It arose from an appeal made to the staff by the chairman of the council's finance committee, for the exercise of the greatest diligence and economy in administration, and a suggestion from him that award should be made to the staff for ideas for economies and improvements in the service The branch executive replied that, since one of NALGO's main objects was the improvement of the local government service. the staff did not require any reward for such suggestions, and offered to organise their collection, to collate them, and to pass then on to the proper quarter.

This offer was readily accepted, and special committee—that appointed to consider reconstruction-was instructed to operate the scheme. A letter was sent to every member of the staff inviting practical suggestions. Ideas on administration go direct to the committee, while ideas affecting only a particular department go to the head of that department a copy being sent to the committee, which considers whether it could be extended to other

departments or sections.

Members unable to reduce their ideas to writing, or who feel that they are too vague for precise formulation, are invited to discuss

them verbally with the committee.

The scheme is meant to be continuous and does not represent a competition. As ideas occur to members, and as they are submitted to the committee, they are discussed and, if considered useful, are forwarded to the proper quarters. Already a number of ideas have been offered-some useful, though of local effect; others rather revolutionary, but indicating imaginative practicability. The scheme, as a whole, represents a noteworthy effort to focus intelligent attention upon the current problems of local administration arising from the repercussions of the war.

A Correction

IN the account we gave last month of the air raid distress fund inaugurated by the Kent County branch it was stated that the branch had experienced no difficulty in obtaining a certificate of exemption from registration under the War Damage Act, 1940. This was a stupid slip of the pen; we should have said that the branch had experienced no difficulty in obtaining a certificate of exemption from registration under the War Charities Act. 1940.

BLUEPRINT FOR A STRONGER NAIGO

Critic," whose article, "What is wrong with NALGO?" in our March number, roused so much interest, here discusses the many comments made upon it, and resents a final survey of the faults revealed in the Association to-day and of the reasures he suggests are needed to remedy them. We commend his views to the close study of all district committees, branches, and individual members.

HAVE not the time, nor, I imagine, would the editor allow me the space, to play all re fish which have risen to my bait : nevertheess, the catch is a fair one and should help to ke out the menus placed before branches, istrict committees, and the N.E.C. for some me to come-if those august and sometimes ther exclusive bodies are willing to accept ishes offered from sources outside their own nental kitchens.

Though the discussion has been an interest-

ng and, I believe, a useful one, I was surprised nd disappointed at the absence of any serious riticism of my comments and the relative aucity of constructive alternatives to my roposals for the reform of NALGO Auch of the criticism forthcoming was directed minor points in my argument, while some vere based on misunderstanding of what I vrote. I should, I suppose, feel flattered that my rticle has, apparently, met with wide approval nd acceptance. Curiously, I don't. For it xpressed what was no more than a personal nd necessarily limited view of the faults in the association and the measures needed to remedy hem, and I had hoped that out of 120,000 nembers, with widely differing experiences, I hould obtain both more varied criticism and hore effective remedies. Does this mean that ne real answer to the question, "What is rong with NALGO?" is that offered by J. Metcalfe—" Nowt much"? Perhaps. does it merely confirm the individual pathy towards matters of vital Association olicy of which I and many of those who bllowed me complained?

even Major Criticisms

However, let us examine the catch and see that sort of a meal we can make from it.

In my own article I set out what I regarded s seven major criticisms of NALGO to-day nd suggested remedies for them:

1. Branches possess too great a degree of adependence, enabling them-and some do-

flout and sabotage national policy and thus weaken the Association generally.

Remedy: The N.E.C. must have the power to iscipline branches, requiring them to conform a national policy and, if necessary, taking ction over their heads and in defiance of their

2. Branch organisation is often faulty, leading o control by dominating individuals or groups, ndifference to questions of importance, apathy, nd the influence of fear or snobbery in aproaches to the local authority.

Remedy: This is in the hands of members remselves; they must develop a greater nthusiasm and see to it that they elect the best

ranch officers.

3. District committees frequently fail to erform their proper function of acting as a wo-way co-ordinating channel between the

N.E.C. and the branches, making national policy local and local policy national; most, to-day, are unreal bodies, too big in composition to initiate policy and too small in influence and authority to see that it is carried out.

Remedy: Each district committee should small policy sub-committee or possess a small policy sub-committee or "cabinet," composed of its best members and free to concentrate on major problems.

4. The National Executive Council is unwieldy, overwhelmed with detail, hampered by departmentalism and the lack of a dominating directive force; it is inclined to drift at the mercy of its committees, confirming policy rather than initiating it.

Remedy: As has been suggested for district committees, the N.E.C. should possess a small and keen-brained "cabinet" of members free of committee interests and able to devote their whole attention to major problems of Association

policy.

Too Few Organisers

5, NALGO is suffering from an acute shortage of organisation staff, both in the country and at Headquarters; in the country there are to-day only twelve full-time organisers to look after 120,000 members, while at Headquarters there is no staff available for research or sufficiently free from day-to-day routine to be able to examine policy with detachment and to plan campaigns on national lines.

Remedy: The organisation staff should be doubled or trebled, providing one organiser for each 5,000 members and a strong research and

directive staff at Headquarters.

6. Subscription income to Headquarters is much too low—averaging (in 1940) only 8s. 10d. annually per member, of which only 2s. 4d. per member-was spent on divisional organisation. NALGO members are getting trade unionism on the cheap.

Remedy: Subscription income should be materially increased-by a general raising of subscriptions and by a more scientific grading system which will draw more money from the higher-paid ranks of the service best able to

7. NALGO in the past has shown too little concern for the structure and organisation of local government, although that structure determines, more than does anything else, the salary, the service conditions, and the future of the local government officer.

Remedy: The Association should appoint at once a strong Planning and Reconstruction Commission, of national influence and authority, to examine defects in present local government structure and to make suggestions for reform calculated to equip the machine to meet all present and post-war calls upon it.

Such, then, were my own major criticisms and the remedies I proposed for them. What

further faults did others discover, and what remedies did they advance? On a careful reading of all the articles published I can find only four which are not modifications of those set out above.

1. Too much is left to branches. Robson attributes the weakness and ineffectiveness of branches to the fact that matters of major policy are left largely in their hands. "The branch," he writes, "lacks power and authority. It is subject to the personal likes and dislikes of its members. . . . Policy is approved by Conference. Is it not absurd, then, to leave by Conterence. Is it not abstract, then, to extreme the securing of that policy in the hands of branches often, maybe, at variance with the decisions of the majority?"

He suggests as a remedy—and here he is supported by others, including Norman Rogers and H. Langford—that "the paid officials of NALGO should deal with the local authorities. . . . The transfer of jurisdiction from the branch to the N.E.C. should be automatic, and where branches fail to pursue agreed national policy, the Association should pursue its own methods."

2. The N.E.C. is not representative. Robson, W. Barker, H. Norton, T. W. Maslen, and others, find the major weakness of the N.E.C. -and a principal cause of apathy in the ranks —in the fact that the Council is not fully representative. As Norton puts it: "Elections held such as ours have been are certainly futile. Members faced with the task of choosing from a list of unknowns whose policies and intentions are well-kept secrets resort to alphabetical order . . . use a pin, or play for safety by re-electing existing members. How can an intelligent member take an interest in electing representatives without knowing which candidates share his opinions?"

" Packing" The N.E.C.

Robson makes a further point by demonstrate ing that, under the present system, the bigger branches and groups of branches can " pack the N.E.C. with their nominees, while capable men from smaller branches stand little chance

Three remedies are offered for this state of that all candidates for the N.E.C. should be required to circulate election addresses (Barker): that each candidate should express his beliefs and objects in LOCAL GOVERNMENT Service (Norton); and that the N.E.C. should be elected by card vote of district committee representatives (Maslen).

Chief officer members are a handicap. H. Townshend-Rose, E. M. Hutchinson and, with less conviction, M. J. Miles, suggest that the presence of chief officers within the Association and, still more, their influence upon its policy, are inimical to its success as a trade Townshend-Rose puts the case most when he says: "The relation of union. Townshend-Rose clearly when he says: chief officer to staff is inevitably that of employer to employed ... and not all of them would take kindly to juniors who pressed for



Mayoral Procession, 1942



". . . and shall be glad to receive new ration book without further delay."

undesirable.

For this position, the obvious remedy is suggested—the exclusion of chief officers from active membership of the Association (while allowing them the benefits of the ancillaries).

4. A united policy is impossible. Finally, Miss A. D. Baxter finds a major cause of NALGO's alleged weakness and lack of vigorous unity in the fact that its members cover so wide a range of professions, incomes, and qualifications. As a result, "suspicion rises from the lower ranks, condescension drips coldly on enthusiasm . . . equality and mutual respect are lacking . . . " and we have the problem of " backwaters of the contented surrounded by torrents of the dissatisfied."
For remedy here, Miss Baxter suggests,

rather vaguely, that committees representative only of the ranks of the service interested should deal with salaries and service conditions. They would, presumably, advance their claims and suggestions to the N.E.C., which would "be concerned with policy and the service."

Give More Members a Job

These four comprise what I regard as the major fresh faults—or alleged faults (for I cannot admit them all)—in NALGO thrown up in the discussion. There were other, and minor, points-such as Norton's proposals for reinvigorating Conference; Hutchinson's for the reform of the Associa-tion's accounting machinery; and Maslen's for a brighter annual report—which I do not propose to discuss at length now. are matters of detail which could be dealt with by the existing administrative machinery. In addition, however, a number of correspondents, while approving my own criticisms, advance new, and sometimes better, solutions of the problems they raised. I liked, for example, W. J. Turner's cure for branch apathy by giving more members a definite job in the Association. It is probably true that the most apathetic and ineffectual branches are those in which all the offices are held by a few individuals who are re-elected every year, just as it is equally true that nothing stimulates individual interest in and enthusiasm for the work of the Association so much as the holding of a branch office. On the other hand, how often does it happen that the offices remain in the same few hands simply because nobody else can be found with sufficient interest to take them on? Where this is the case, members have only themselves to blame for the

Opinion on the value of the district committee inevitably varied with the personal experiences of the contributor. While Norton and Hutchinson were critical—the latter to the point of wanting to abolish the committee altogether, substituting for it twice-yearly regional conferences—Robson found

improvements which their chiefs considered it intelligent, ideally constituted, intimate, and vigorous. This seems to imply wide differences in the liveliness and activity of existing district committees, and suggests that were all to be raised to the level of the best, the problem would be solved. Possibly the best means of attaining this object would be the adoption of H. Langford's plan of appointing a full-time NALGO organiser as district committee secretary. That would ensure greater uniformity of practice and efficiency—especially if district committees were required to submit regular reports on their activities to the N.E.C., which could then criticise, suggest, or offer help as might be required. There can be no doubt that the district committee has a vital part to play in the future development of NALGO, and I should like to suggest that each one, now, appoint a special sub-committee to examine its activities, efficiency, and operation, and to suggest ways of improving all three.

Paid Branch Secretaries?

It was encouraging to find such general agreement on my proposals for a stronger organising staff and an increase in subscriptions. Rogers, indeed, goes further than I did, advocating full-time paid secretaries for each branch or group of branches" (working out at one per 1,000 members), and an immediate levy on subscriptions, while Hutchinson would have a secretary-accountant for each unit of 1,000 members and an organiser for each five units. Neither examines the cost of these proposals. Rogers' would call for 120 paid secretaries and Hutchinson's for 120 secretary-accountants and 24 organisers. Assuming that each would cost the Association (in salaries, office accommodation, postages, telephone, travelling expenses, and an average of £500 a year, the total would work out at £600,000—approximately 12 times the present net subscription income, and equivalent to an average annual subscription of £5 per member (assuming that the increase resulted in no loss of members).

Of all the articles, I thought that Rogers' was the most provocative and constructive. He saw an outstanding weakness-and here Hutchinson agrees with him-in the fact that NALGO lacked an "official opposi-tion," continually watching, criticising, and "gingering up." In normal times, Conference provided this to some extent-although, as Norton and J. Short emphasised, the opportunity provided for the critics there was lamentably restricted. Today, even that outlet is not available, and critics are confined to persuading branches and district committees to send resolutions to the N.E.C. (before whom the critics, unless they happen to be members of the council, cannot appear to argue their case) and to writing letters and articles for LOCAL GOVERNMENT and SERVICE.

While I heartily agree with the principle of an opposition—it is an essential feature of any democratic assembly, and Parliamen is the poorer for its absence there todaydoubt whether Rogers' proposals would secure his object. He advocates the setting up in each district of a "commission of competent constructive critics of the N.E.C. men with imagination and a facility for realising the exigencies of the present peculiar circumstances," who should "find the best brains in NALGO and milk them for ideas," ultimately presenting the cream to a "national commissions." national commission.

This sounds impressive, but how is it to be petent constructive critics," and how are the to find and pick the Association's "best brains"?

Are not those "best brains" already occupying responsible positions within the Association? To imply, as Rogers does, that they are not, is to condemn the members themselves for electing the wrong people to represent them. And would not such " commissions ' tend inevitably to become concentrations of cranks and axe-grinders? The idea is interesting, but I fear that it would break down in practice.

District Committee's Job

In any case, it should be the work of the district committee, if it does its job properly, to focus and express opinion, critical and other-It is doubtless true that, today, the meetings of some district committees are as futile as Norton suggests, with an agenda that is merely "a mass of reports, accounts, and confirmations of months-old minutes." But that is the fault of the committee and its members and might easily be remedied. District committees are supposed to meet four times a year. Why should they not confine their routine business to two only of those meetings, and devote the other two to the discussion of major policy—converting them-selves, in effect, into the "twice-yearly regional conferences" Hutchinson advocates? If the agendas of those conferences were ruthlessly pruned of formalities and inessentials and were restricted to notices of motion on major questions before the Association, combined with reports on the important decisions and activities of the N.E.C., then the meetings could do more in the initiation and direction of NALGO policy in a morning than the annual conference succeeds in doing in three days. There would be time for reasoned argument, minority opinion would have a chance to express itself. and intelligent debating would not be hampered by that barrier between "platform" and "floor" which reduces so many annual conference discussions to a scramble by each side to put up the biggest score of debating points in the shortest time. Were district committees to adopt this idea, why shouldn't they make a start now by devoting their next quarterly meetings to discussion of the points raised in this debate, and the formulation of plans for NALGO's reconstruction?

Access to the N.E.C.

To this alternative to his proposal, Rogers and those who think with him might well reply that, at present, district committee discussions are futile, since the views expressed do not reach the N.E.C. save in the form of resolutions which the council as often as not decides merely to "receive," or in the reports of N.E.C. members of the district committee concerned, who may not personally share the We had an examopinions of their committee. ple of the latter in the debate on T.U.C affiliation when, to judge from the report in LOCAL GOVERNMENT SERVICE, a number of N.E.C. members stated the views of their district committees supporting the proposal but themselves voted against it. In short, the views of district committees appear rarely to be Ilv stated before the N.E.C. and the views] minorities scarcely ever (unless a member the council happens to share them).

This difficulty might be overcome were each strict committee, and each minority group a certain fixed strength within a district mmittee, to be entitled, when it considered a estion to be of sufficient importance to justify to send a deputation to the N.E.C. to argue This would be an unorthodox case before it. ocedure, certainly, but these are unorthodox ys, and the experiment might be worth ying a trial. It would at least give an portunity to test the strength both of the strict committees and of minority movements thin the Association.

righter Annual Reports

Rogers' second suggestion, for an "internal lations" programme, by which the N.E.C. ould explain its work and purpose to the embers generally, is a sound one—though should never have been necessary to make

For what else is the object of the annual port, and the summary of the annual report afortunately not being issued this year) an to explain the work and purpose of the E.C.? The suggestion amounts to a citicism of that publication—a criticism hich Maslen heartily endorses and with which,

large measure, I agree. In its annual report, as in its machinery merally, N A L G O, it seems to me, has llen into the error of too slavish imitation the local authorities. We all know what athralling documents (with a few honourable ceptions) are their annual reports!
ALGO's annual report should be a simwell-written, illustrated, and, above all, adable account of the Association's work and pjects, so attractively got up that the most id with the accounts, facts, and figures it ntains presented in such a way that the most on-technical can understand them. It should the most effective propaganda material the sociation issues. How far it falls short that ideal today my readers can judge for emselves.

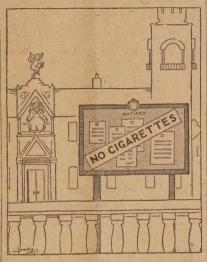
ranch Applications

I cannot agree with Robson and those who are his view, that branches are handicapped the fact that the attainment of national blicy is left largely in their hands. The iplication here that every application to a cal authority must be made by the branch self is simply not true. Any branch can call 1 the paid officers of the Association to prepare nd present a case on its behalf. It is perhaps rtunate that today not all take advantage this facility, else the divisional staff would overwhelmed; but the increase in the umber of organisers, already advocated, would ake it as feasible as it is desirable.

Nor can I agree with the suggestion that ief officers should be excluded from active embership of NALGO. It is no doubt ue that some chief officers do not fully suport its principles and tend to adopt the attitude employers rather than that of colleagues ut such chief officers, by virtue of their attitude, re not active in the affairs of the Association, nd if branches choose to elect them to sponsible positions they have only themlives to blame. Never, in my association ith NALGO, have I seen the slightest dication that the chief officers who are tembers of the N.E.C. have taken a line posed to the interests of the lower ranks; a the contrary, they have played a leading art in every campaign designed to improve laries and service conditions for all—as it is their own interest they should do. In the ical authorities, on the staff sides of Whitley buncils, and on deputations to Government epartments, they exert an influence which neir juniors could never claim, and I am

Association would tose influence out of all proportion to any advantages it might gain.

cannot support Miss Baxter's plan for sectionalising proposals on salaries and service conditions. By all means see that each grade and section of the service has a voice in NALGO's policy—but for heaven's sake don't increase still further that "depart-mental" attitude which is one of the curses of local government! For years, the Association has been fighting it and trying to inculcate the idea that local government service is a profession just as is law or medicine, deserving of professional standards of qualification, remuneration, and status. Miss Baxter's plan



as I interpret it, would put the clock right back, returning us to the day when a clerk in the gas department was a clerk in the gas department and a sanitary inspector was a sanitary inspector, with no community of sanitary inspector, with the continuous continuous interest between them, and the term "local government officer" was no more than a fiction. Gynæcologists, radiologists, psychotherapeutists, and surgeons do widely different types of work, yet they are all doctors with a common professional outlook and policy and a common minimum standard of training and qualification. We want to encourage a similar attitude in local government and it would, I feel, be fatal to that aspiration were we to have separate groups of engineers, librarians, housing clerks, and school attendance officers putting forward independent and competing claims. Salary rates must vary in accordance with training, qualifications, and ability—but the variation should be reduced to the minimum Salaries for the whole of the service should have relation to common national standards. That object can be attained only by the formulation of scales nationally by a single national body.

Electing the N.E.C.

I do emphatically endorse the views of those who criticise the method of election of the ; it was a serious defect in my original article that it did not stress this point. In theory, NALGO is a democratic organisation and members can elect whom they wish to its directing executive. In practice, however, they elect the people chosen for them by a minority of influential members of big branches and district committees. Ninetenths-or more-of those who vote have not the slightest knowledge of the personalities, ideals, and objects of those for whom they vote; they have no guarantee that the candidate of their choice does not hold views about the Association diametrically opposed to their own. This is reducing representation onvinced that, were it to exclude them from to their own. This is reducing representation to a farce and making a mockery of demo-

cratic procedure; more serious still, as Robson points out, it gives disproportionate power to certain big branches and district committees, enabling them, though in a minority in the Association as a whole, to "pack" the N.E.C. with their nominees and to sway its policy to their desires.

While it is easy to condemn the present system, it is less easy to find a practicable alternative. Barker suggests that candidates should circulate election addresses, and Norton that they should publish their views and policies in LOCAL GOVERNMENT SERVICE. would these devices justify their expense? The former would require the publication of close on half a million addresses, while the latter, even were the statements limited to 500 words apiece—not much space in which to declare one's views and aims for NALGO! -would take up nearly forty pages of the journal, using rather more words than the average novel (but doubtless a good deal less digestible). Either course might be worth while were it likely to guarantee the election of the best candidates. Would it be? Addresses in best candidates. Would it be? Addresses in municipal and Parliamentary elections are notoriously misleading documents, rarely giving an adequate picture of the real views of the candidate, and never indicating (what is more important than his opinions) the quality of his enthusiasm, intellectual ability, and wisdom in counsel. It is not impossible that the best election address would come from the least suitable candidate!

Let Districts Do It.

Possibly the best solution would be that suggested by Maslen—the election of the N.E.C. direct from and by the district committees. Such a system would at least ensure that candidates were personally known to all called on to vote, and that voters had an opportunity of assessing their relevant qualities. In theory, too, it should lead to the choice of the best men for the job, since the district committees are presumably composed of the cream of the members. Whether the election should be by card vote, as Maslen suggests, or by the counting of heads in the district committee is a point deserving of fuller discussion. The card vote would give possibly undue weight to the bigger branches, while the individual vote would do the same for the smaller branches; perhaps some more equitable system of proportional representation could be devised.

LET US START NOW! An Immediate Programme

These, then, are the outstanding criticisms of the present structure of NALGO and the main proposals for its reconstruction emerging from the discussion. Can we synthesise them into an immediate programme for nation-wide discussion and eventual adoption after such modification as that discussion suggests? I think we can. Here is my version of the programme:

1. THE BRANCHES

Vigorous attempts should be made at once, by the N.E.C., the district committees, and branches themselves, to increase and develop the enthusiasm of individual members in the work of the Association, and in particular to reinvigorate those branches which are weak and ineffective. Steps in this policy should include:

(a) Preparation by each district committee, with the help of the organising staff, of a detailed report on the working, condition and "morale" of each branch in its area; (b) Initiation by the N.E.C. and execution

through the districts, of a comprehensive longrange "internal relations" programme designed, in the light of the reports prepared, to bring each branch up to a (Continued at foot of page 154.)

Many Members in Birthday Honours List

THE names of many members of NALGO. and of personalities closely associated with it, appear in the Birthday Honours list which, as was to be expected, accords special recognition to outstanding achievements in civil defence and other of the wartime

activities of local government.

Members will, we feel, find especial pleasure in the elevation to the select order of Companions of Honour of Mr. A. V. Alexander, First Lord of the Admiralty, for it was in NALGO that "the most successful First Lord between Churchill in 1914 and Churchill in 1939" obtained his first interest in and experience of public life. Mr. Alexander began his career, after a short period as an office boy in a Bristol leather factor's, in local government, first as junior clerk in the Bristol School Board office, later being transferred to the school management department of Somerset county council, in which he rose to the position of chief clerk to the higher education committee. During this period he flung himself enthusiastically into the organisation of the then young and rapidly growing NALGO, becoming secretary of the Somerset branch and vice-chairman of the provincial Whitley council, and retaining his membership until, in 1920, he was appointed parliamentary secretary to the Co-operative

Other honours of particular interest to NALGO members are the award of a knighthood to Mr. J. D. Ritchie, general manager of the Port of London Authority, and formerly town clerk of Burnley, during which period he was a member of the Association and attended meetings of the National Council (before the creation of the N.E.C. in 1918), and of a K.C.B. to Sir John Maude, secretary to the Ministry of Health and for many years a good friend of NALGO.

Outstanding among the present members honoured are Dr. A. S. M. MacGregor, medical officer of health at Glasgow and president of the Glasgow branch from 1926 to 1940, who receives a knighthood; Capt. T. Lockett, deputy A.R.P. controller at Stokeon-Trent and a member of the Stoke-on-Trent branch executive, who receives the O.B.E.; Mr. A. Denton Ogden, chief sanitary inspector to Chelmsford R.D.C. and a member of the National Executive Council, who receives the M.B.E.; and Mr. A. Philip, internal auditor, Greenock, and past president of the Greenock branch, who also receives the M.B.E. present and past members in the list include:

KNIGHTS BACHELOR

E. B. Gibson, town clerk, Sheffield. George Parker Morris, town clerk and A.R.P. controller, Westminster.

Blueprint for a Stronger NALGO.

(Continued from page 153)

minimum standard of enthusiasm and enterprise. This programme to be carried out with the aid of new and more attractive propaganda literature and branch meetings addressed by deputations from the N.E.C. the district committee, and the organising

(c) Examination by each branch of its own structure and organisation and, where necessary, improvement by the introduction of new blood, to the executive (with the object of spreading the offices available over as many members

as possible);

(d) Abrogation by branches of their present autonomy to the extent of acceptance by every branch of the national policy on salaries, service conditions, and Whitleyism, and the automatic transfer from the branch to the N.E.C. of all negotiations on these questions with local authorities.

DISTRICT COMMITTEES

(a) The appointment by each district committee of a policy sub-committee or free to concentrate on major problems

(b) This policy sub-committee to consider, as its first task, methods of developing the essential function of the district committee as a twoco-ordinating channel between the N.E.C. and the branches.

(c) The appointment of the appropriate district organiser as secretary of the district com-

mittee :

(d) Each district committee to devote at least two meetings a year to the discussion of important questions of policy, and to submit to the N.E.C. regular reports on its activities :

(e) The district committee and any minority group representing (say) at least 20 per cent of the members within it to have the right to send deputations direct to the N.E.C.

NATIONAL EXECUTIVE COUNCIL

(a) All N.E.C. elections in future to be entirely in the hands of district committees, which shall themselves nominate and elect candidates by a method to be determined by the Association as a whole at the next annual conference, and designed to secure the fairest possible representation ;

(b) The N.E.C. to appoint a permanent policy committee or "Cabinet" composed of composed of members free of committee allegiances and

thus able to concentrate on major questions of policy: this committee to have power to call special meetings of any standing committee to discuss any proposals it may make affecting that committee.

(c) The N.E.C. to have final and overriding authority on all questions of salaries, service conditions, and Whitleyism, with power to take action over the head of any branch opposing or failing to carry out its policy.

4. ORGANISATION

(a) The size of the organising staff to be increased as soon as possible, the eventual number of organisers being determined by the N.E.C. in the light of representations by district committees and branches, and of the principle that, in future, all negotiations between branches and local authorities shall be conducted by a paid organiser;

(b) Substantial strengthening of the organising staff at Headquarters, to provide for better supervision of the Association's work throughout the country and more effective research

and propaganda.

(c) Reorganization of the present subscription rates with the object of increasing subscription income, especially from those ranks of the Association's membership best able to afford a higher subscription.

I have made no mention in this draft programme of my original proposal for a NALGO Reconstruction and Planning Commission, now happily adopted by the N.E.C., nor of many sidelines to the main programme suggested by correspondents. These are questions which might well be considered once the main outlines have been laid down.

Clearly, many of the reforms here suggested cannot be adopted until after the war; but there is no reason why they should not be considered now. I suggest, therefore, that branches and district committees should devote a special meeting during the coming months to this programme. It is offered, not as a final policy, but as a basis for discussion, a rough plan for a new and stronger NALGO structure. If we all get down to discussing it, removing its weaknesses, strengthening its better points, reshaping it where necessary, we shall be ready, as soon as the opportunity arrives, to rebuild the Association nearer to our ideals.

ORDER OF THE BRITISH EMPIRE C.B.E.

R. H. Adcock, town clerk and A.R.P. con troller, Manchester. Dr. A. Massey, medical officer of health

Coventry.

P. R. Morris, director of education, Kent. H. W. Skinner, A.R.P. controller and county clerk, Derbyshire.

O.B.E.

C. Campbell, town clerk, A.R.P. controller and public assistance officer, Plymouth. G. F. Darlow, A.R.P. controller and town clerk

West Bromwich. Maj. J. Hawksley, waterworks engineer and

manager, Southampton waterworks.

W. Marks, A.R.P. controller and town clerk, Canterbury. R. P. Ramsay, director of welfare, Glasgow (a former member of NALGO).

Dr. J. A. Scott, medical officer of health Fulham.

B. D. Storey, town clerk and A.R.P. controller, Norwich.

Taylor, chief public assistance officer Surrey C.C

H. C. M. Williams, medical officer of health Southampton.

M.B.E.

Maj. C. C. Atkinson, A.R.P. officer and chief warden, Stoke Newington.J. E. Austin, chief sanitary inspector, A.R.P.

officer, and chief warden, East Ham.

H. Ayrey, town clerk, South Shields, secretary of the South Shields Savings Committee.

R. Bowman, firemaster, Paisley.

G. Dalgliesh, county valuer, Berks C.C. K. Dunster, divisional surveyor and supt A.R.P. rescue parties, Somerset C.C.

H. F. Dyson, deputy borough engineer, Great Yarmouth.

H. Jenks, chief inspector, Bucks C.C.

R. M. Lang, county public assistance officer Argyll.

G. C. McArthur, A.R.P. co-ordinating officer Glasgow

H. Neaverson, cleansing and haulage super intendent, chief organising officer, and deputy A.R.P. controller, Huddersfield. Oldfield, borough engineer, Grimsby.

H. Priestley, chief sanitary inspector and evacuation officer, Blackpool.

H. J. L. Stone, deputy director of social wel-fare, Bristol.

W. Sweet, chief officer, Ipswich fire brigade. J. D. Sutton, baths superintendent, and super intendent, emergency mortuary service, Wes

H. Saunders, superintendent relieving officer

KING'S POLICE AND FIRE SERVICES MEDAL

(For Distinguished Service).

A. H. Woods, chief officer, Folkestone fire brigade

G. T. Hill, chief officer, Letchworth fire brigade W. E. Greenhalgh, chief officer, Tottenham fire brigade.

BRITISH EMPIRE MEDAL

A. H. Holt, chief sanitary inspector, Brighton and Ministry of Health group ambulance officer for the greater part of central Sussex Miss G. A. Shee, chief woman assistant public assistance dept., Kesteven C.C. L. N. Tope, staff officer to the medical officer of health, Plymouth.

Every effort has been made to ensure that the above list is complete, but if any names of NALGO members have been inadvertently omitted, will branch secretaries please inform us?

Local Government's "Glorious Vindication" 155

the Rt. Hon. MALCOLM MACDONALD, P.C., M.P., received the attack on two or three nights in itish High Commissioner to Canada and former Minister of Health

cal Government in Great Britain never had such a glorious vindication as ng these last nine months when the Nazis have descended upon the island in their t savage fury and attempted to lam the life out of it," declared Mr. MacDonald, speech to the annual conference of the Canadian Federation of Mayors and sicipalities at Ottawa recently. The speech was not reported in this country, we therefore reproduce an extract here, in view of its interest to local government ers, and the high tribute it pays to the service of which they are proud to be a part.

Britain we are fighting now to maintain our lemocratic liberties: We think that they so essential to our material and spiritual being that there is no sacrifice we would make in their defence. Well, at the very t of our democratic system lies self-rnment in local affairs. Without a thy system of local government, democracy ld not exist.

performs a number of indispensable tions. For instance, municipal and other I councils are often the colleges, so to k, from which our national leaders

gain; local government is a wide net that vs in many fish. It attracts into its ifold activities, its electoral organizations, committees, and its councils, a countless of citizens, all of whom thus get some tice in government. So government es to be a monopoly of the few, the rich, he privileged. This is itself a sure saferd against dictatorship.

ut, above all, a sound development of government prevents the system of iamentary democracy itself from declining another form of dictatorship. If too power is concentrated in the central ernment, it tends to reproduce some of the qualities of a dictator. It is necessarily of the people in their various localities, cannot adapt itself to differing local litions which require some elasticity in ernment; its administration is rigid and aucratic. But if large powers of adminison are widely delegated over many local ncils, who are in close association with ditions in their respective areas, adminison can be tempered to varying circumces, and then government becomes intimate sympathetic with the people. That is the M. essential function of local government. revents Democracy from becoming Bureau-

ou are met to consider local government elation to war. You are anxious to know t is the part played by the municipalities, how they have acquitted themselves, in crisis in Britain. I can tell you quite Local government in Great Britain er had such a glorious vindication as ng these last nine months when the Nazis e descended upon the island in their most ige fury and attempted to lam the life out

is as though a murderer strikes viciouslysh, smash, smash—at his victim, endeavourto break his bones, to spill his life's blood, snock the breath out of his body. But the im won't oblige. His bones do nothing than crack, his blood continues to cirte, and he goes on breathing. And instead succumbing, he gradually gathers his own ngth, and strikes back at his assailant, tg his fists until in the end he has the derer by the throat and at his mercy. t between Britain and Germany.

We owe the survival of Britain during those iteful months in large measure to the unicipal authorities.

We owe it, too, to the new Regional organizations which have been interposed as a link between the central government and the local authorities. That is a new piece of machinery in our system of government which was invented to serve a war-time purpose, and which has proved so valuable that I believe it will live on into the days of peace.

But much of the brunt of the resistance to the air raids has been borne by the munciipal authorities themselves. Our organization of civil defence is based on those authorities. They are the units of action. The air raid wardens, the rescue squads, the fire brigades, the first aid teams and all the various companies which form the great army fighting this civilians' defensive war are organized in units based on municipal areas and in commands under the municipal authorities.

I think it is scarcely appreciated by the public in Britain and beyond how remarkably efficient the work of the local authorities has

I don't say that it has been by any means faultless. One or two local authorities have been failures; we have had to replace them. And all of them no doubt made mistakes. The British people have not suddenly become a Heavenly host of angels, possessed of all the virtues. They are very human; human in their frailties as well as in their sudden manifestation of qualities that are sublime. the municipal authorities have made mistakes.

Nevertheless, our debt to them is huge, and its full measure is not generally known. For we could not advertise it sufficiently. could not turn the brilliant searchlight of publicity on much of the details of their work. Otherwise it would have led to information reaching the enemy which he greatly desired

to have.

We did not wish to inform him each morning after the raids of the night before of the amount of destruction that he had succeeded in doing or that he had failed to do in any particular case. Nor, when he had done much damage, did we wish to tell him how quickly that damage was repaired. It was far better that he should think that the hurt which he had done to a town was lasting, so that he assumed he could scratch it off his visiting list for a while, and not return to it immediately to give it another dose of his savagery.

Therefore, the gigantic scale of much of the work of local authorities went unrecorded in the newspapers, unnoted by the public. For instance, if after a single night's raid a town discovered at dawn that four-fifths of its water supply was destroyed owing to broken mains, we didn't tell our public, we didn't tell the enemy. And when by Herculean efforts the water department of that municipality repaired the mains so swiftly that half the water supply was restored at the end of forty-eight hours. three quarters of it by the end of the third day, and the whole if it by the fourth, we didn't tell that either. Yet these miracles of repair and recovery were being performed all the time.

Town after town received the honour of the attentions of the enemy. Each in turn had its night of vicious assault. Some of them

succession. London took its punishment every night for two whole months. Many of them received repeated return visits at intervals.

All of them replied to barbarism with

The list of stricken towns is now a long one-London, Glasgow, Cardiff, Coventry, Birmingham, Liverpool, Newcastle, Portsmouth, Bristol, and a great host of others. There is one remarkable thing about the Roll of Honour. Every name upon it is classified as wounded. None of them is killed. None of them has died of wounds. Not one of them has ever withdrawn for a moment from the active fighting line. They have scarcely even done what the gallant Sir Andrew Barton is reported to have done in the rollicking ballad which records his hectic naval action. Struck by a cannon ball, previously wounded, missing a limb or two, he sat down upon the deck of his frigate and cried cheerily to the sailors:

" Fight on, my merry men all. I am hurt, but I am not slain. I'll lay me down and bleed awhile, And then I'll rise and fight again.

The battered boroughs of old Britain have not lain down to bleed awhile. They have dressed their wounds whilst they stood and fought. There is no more glorious page in the proud history of municipal government.

The multitude and variety of their actions during and immediately following the phase of battle are extraordinary. In many of them they get invaluable help from voluntary organizations, and especially that superb women's organization, Women's Voluntary Services.

The local authorities supervise the police and air raid wardens, who keep watch and ward in the streets; and the fire brigades who extinguish the conflagrations; and the first aid posts where the walking casualties are tended; and the ambulance and hospital services which care for the more seriously wounded; and the discovery, identification and burial of the dead.

They regulate the evacuation of women and children where it is necessary to get them out of harm's way, and they provide food, clothes, and shelter for families who are themselves unscathed but whose homes have been blown to Kingdom Come. Their expert departments handle the work of restoring the damaged water, gas, and electric supplies; they are responsible, too, for organizing the swift and steady repairs to many scores of thousands of damaged houses, so that their occupants can live in them again as soon as possible after the raids.

That is just a selection out of the modern list of duties of municipal councils in Britain!

It has been a lovely revelation, this swift, cool, efficient adaptation of a multitude of ordinary citizens to the task of fighting a war on their own doorsteps. Untrained to warthey have acquitted themselves under fire like crack troops.

There is a long tradition in British history that the chosen heads of each municipality are the guardians of the civic freedom and rights of every one of their fellow burgesses. In some periods of stress and strife in our national story mayors, aldermen, and town clerks have even died on the battlefield or the scaffold defending those sacred rights against some contemporary tyrant. But never was that high tradition upheld more nobly than ti is to-day, when the civic dignitaries of muni-cipalities all over the Kingdom are cool leaders in the forefront of the firm—and it is going to be the victorious—resistance to Hitler's attack on the whole stock of our democratic liberties.

156 We Call for Nationalisation Of All Land

... Reconstruction planning - Gt. But.

Nationalisation of all land and the creation of a National Planning Authority to training of craftsmen and labourers to supervise post-war reconstruction are urged in a memorandum which NALGO has submitted, at the request of Lord Reith, Minister of Works and Buildings, to the Expert Committee on Compensation and Betterment (the Uthwatt Committee).

on the general questions of town and county planning, the public control and acquisition of land, compensation, and betterment and its recovery. In reply, it has sent the following memorandum to the Expert

WHILE the Expert Committee's terms of reference are restricted to an examination of the problems of Compensation and Betterment, the National Association finds it impossible to express an opinion on this question without reference to the wider questions of planning, reconstruction, and rehabilitation. It therefore wishes to preface its remarks on the specific issues referred to it with the following observations:

Must Apply to Whole Country

1. It is assumed that the process of reconstruction will be applied to the country as a whole and will not be confined merely to those areas which have suffered damage through enemy action. Without such a broad national conception, involving, as it must do, consideration of the location of industry, transport and shipping facilities, the preservation of agriculture, limitations on the growth of particular towns, the building of new towns, and questions of national defence, any attempted "reconstruction" would result in no more than an accentuation of the present unco-ordinated, uneconomic, and strategically dangerous patchwork of industrial, residential. and agricultural areas unrelated to one another and to primary national and economic needs.

2. It is clear that public opinion will demand much more than restoration of the status quo ante bellum. It is recognised that life cannot again be what it was before 1939 or before 1914, nor is there any widespread desire that it should be. There is evidence of an increasing demand, irrespective of political alignment, for better and more civilised standards of life and work for the mass of the population, and in meeting this demand physical reconstruction must play a

leading part.

A National Planning Authority

3. To achieve these objects, it is essential that a National Planning Authority should be set up at once, under the aegis of the Minister of Reconstruction and, through him, responsible to Parliament. Such an authority must have wide executive powers; a body whose powers were only advisory would be useless. The authority should be small, but should include among its members representatives of the local authorities and experts appointed by the Ministry.

4. The Planning Authority should start at once on the preparation of a comprehensive National Plan upon which all reconstruction and future development would be based. This plan must take in every aspect of the subject—industrial, agricultural, economic, and strategic—and the Planning Authority must be in a position, after due representation and consideration, to override local and vested

interests.

5. Once the main outlines of a National Plan have been laid down, detailed planning and the execution of plans could be entrusted to the County Councils and the County Borough Councils, under the aegis and subject to the approval of the National Planning Authority. The local authorities would be entitled to give consideration and make representations as to local views and interests.

6. While local authorities should, as has

THE Association was asked to give its views | already been suggested, be represented on the National Planning Authority, and should, where practicable, be entrusted with the detailed execution of reconstruction plans within their areas, they should not be permitted themselves to embark on reconstruction

HOW WE WOULD REBUILD BRITAIN

Here, in brief, are the main proposals made in the NALGO memorandum on reconstruction:

- Immediate creation of a National Planning Authority, responsible to Parliament, and with wide executive powers to direct and control all future planning and rebuilding;
- Preparation by the Authority of a National Plan upon which all reconstruction and future development will be based;
- Fullest use of local authorities in detailed planning and the execution of plans :
- Purchase by the State of the freehold interest in all land, except that already virtually in public ownership;
- Reconstruction and town-planning to be financed, in the main, on a national
- Pending the implementation of these proposals, the value of real property to be stabilized at the value at March 31, 1939.

without the sanction of the National Planning Authority. The fullest possible use, however, should be made of the experience and advice of the staffs of existing planning authorities, and such staffs should be employed wherever practicable in the collection of local information.

Work Must Start Now

7. In view of the great amount of preliminary work that will be necessary in the preparation of the National and Local Plans, it is essential that the work should begin now, despite the fact that the full extent of the problem, and the facilities available for its solution will not be apparent until after the war. It will be too late to leave it until hostilities cease, since large-scale rebuilding will then be required immediately, and there will be grave danger of patchwork solutions which would prejudice and possibly damage irretrievably the National Plan. Moreover, preparation of a National Plan now would make it possible for wartime reconstruction and new building-as of armament factories, port installations, and the like to be carried on within its framework, thus avoiding the danger of extensive construction in areas which the Planning Authority might find to be more suitable for other purposes. More important still, the existence of a complete National Plan at the end of the war would make possible the immediate transfer to reconstruction work of a large number of men demobilised from the armed Forces, thus facilitating the transfer of national life from a war-time to a peace-time basis

8. This transfer would be further simplified were the Government to set up schools for the building, roadmaking, water supply, drainage and other reconstruction work before the discharge from the Forces.

9. To facilitate an immediate start on problem of replanning, the Government should be prepared, at the request of the National Planning Authority, to release from H.M. Forces such of the highly skilled architecture. tects, town planners, and administrators n serving there as it may require for the proexecution of its proposals. In a matter such supreme national importance, nothing should be allowed to stand in the way of utilisation of the best brains available. number of such men is not great, and the transfer to planning and reconstruction we would not interfere with the war effort.

Financed by the State

10. In the past, town planning has be severely hampered by the fact that loc authorities have been loth to shoulder theavy financial burdens involved. If National Plan is to be carried out, it must financed on a national and not a local bas This is not to say that the ultimate cost shou fall wholly upon the State. The State m reservation of national parks) but development. costs purely local in character should be bor locally. Some local authorities have alrea reached an advanced stage of town planning and are bearing heavy rate burdens in co sequence, whereas other local authorities have either wholly or partially, evaded their obgations under the Town Planning Acts. equitable apportionment of the cost of futi planning schemes should, therefore, be ma between the national exchequer and the loc authority and the National Planning A thority should undertake this obligatio Regard should be had to existing local burde when making the apportionments.

Stabilizing Values

being prejudiced :-

11. In the light of these considerations. National Association submits the follow observations on the specific issues before Expert Committee :-

12. In an interim report submitted to Expert Committee on March 17th, 1941, National Association put forward the following statement of its views on the short-term poli required to prevent the work of reconstruction

(a) The question of the stabilization real property values is of major important Such values have fluctuated enormously between areas since the commencement of war, due entirely to circumstances arisi directly from the war. In some favour areas, values have increased considerable whilst in others properties must be almo

unsaleable.

To stabilize the value of real proper required for development or redevelopmen the principle laid down in the War Dama Act should be followed. The stabilized va of a hereditament should be its value as 31st March, 1939, less the amount of a value payment received from the Gover ment in respect of war damage, such stab-ized value to be determined by the Distri Valuer.

The only exceptions to the foregoing to allowed should be in respect of heredit ments purchased after 31st March, 193 on the instructions of the Government f the purposes of carrying out Governme requirements. In these cases the stabiliz value should be fixed by the District Value regard being had to all the circumstance prevailing at the time of the purchase.

(Continued at foot of next page)

ALGO'S VICTORY IN INDUSTRIAL COURT 157

ort Glasgow Council Ordered to Pay of substantial proportions of the employers Whitley Scales and Bonus

LGO has won an outstanding victory in its case, taken in the Industrial rt, against Port Glasgow town council. readers of "Scottish Notes" will recall, Association has, for many months, been g to induce the council to adopt the basic y scales and the cost-of-living bonus council has persistently refused and, finally, appeals having failed, the Association rted a dispute to the Ministry of Labour, ccordance with the provisions of Part I e Conditions of Employment and National tration Order, 1940, and the Minister red the dispute, by agreement of both to the Industrial Court.

is to the industrial Court, the dispute came before the Court, conner of Sir Harold Morris, K.C. (president), J. McKie Bryce, and Mr. F. S. Button, clasgow on June 10. Mr. J. B. Swinden, organising secretary, and Mr. J. M. Morganising secretary. r, the Scottish divisional secretary, appeared A L G O, and Port Glasgow town council represented by the provost and town clerk, mpanied by Bailie Steel and the town

NALGO claimed that the council should be required to pay the basic scales of salary recommended by the Scottish Whitley Council on June 29, 1938, for full-time male clerical and technical assistants, and on January 1939, for full-time female clerical and typing assistants and the war increases recommended to take effect from May 16, 1940, December 1, 1940, and the beginning of the financial year 1941-42.

In support of the claim, the Association stated that the basic scales had been adopted by practically all the other large Burghs and many small Burghs throughout Scotland. Similarly, the war increases recommended had been applied by all the other large Burghs in Scotland. It was also submitted that Port Glasgow was a member of the Convention of Royal Burghs, one of the constituent bodies representing employers on the Whitley council, and that the terms and conditions of employment settled by that body were the '' recognised terms and conditions'' for the industry inasmuch as the parties forming the Scottish Whitley Council were organisations of employers and trade unions representative respectively and workers engaged in the local authority services in Scotland (administrative, etc. staffs).

Against the claim, Port Glasgow submitted that, although a member of the Convention of Royal Burghs, one of the bodies representing employers on the Whitley council, it was not in affiliation with the council, It urged, further, that regard should be given to salary increases given to certain of its employees—increases which NALGO had contended were not war increases.

The Burgh, it was stated, had been severely affected by the trade depression and was in receipt of a Government grant in view of its financial position. In this connection, reference was made to a resolution of the Whitley council as to the period within which, in certain circumstances, the salaries of adult employees should be brought into line with the basic scales approved by the council, and it was suggested that in the event of the Court deciding in favour of the claim the appropriate salaries on the basic scale should be reached in a period not exceeding two years from the adoption of the scale.

The award of the Court, published on June 13, was as follows:

Basic Scales of Salaries.

As from July 1, 1940, the administrative, etc., staff, at present in the service of the Port Glasgow town council shall be paid not less than the basic scales of salary recommended by the joint industrial council for local authority services in Scotland (administrative, etc., staffs) as under :-

Nationalisation of All Land Urged

(Continued from page 156)

Subject to the foregoing, sales of real operty need not be restricted.

(b) The County Councils and County prough Councils should be given power to quire compulsorily for street improve-ents, open spaces, redevelopment, town anning, or other local government pur-ses, not only the site of damaged probut also, other land and buildings in e Council's area, which it is most desirable at the Council should acquire in connection th any of their undertakings or for the enefit, improvement, or development of the

(c) The County Councils and County grough Councils should be given power to sapprove or modify any private proposal ay scheme for redevelopment prepared or be prepared by the Council.

i. It will be noted that the above is a short-If policy only, for adoption pending the paration of a National Plan, and to prevent ons likely to prejudice the execution of

1. Acceptance by the Government of proils on the lines suggested in paragraphs 0 of this memorandum would necessarily lve more radical measures.

5. If the National Planning Authority is to orm its function adequately, it must be t position to acquire land and property where in the country and to control, ilate, or prohibit development everywhere. 5. It would appear that the only satisfactory nanent solution of the problem is to be 1d in the nationalisation of all land. The ncial implications of such an undertaking not such as should cause undue concern. transfer of all land to the State in exchange a government security, the interest upon th would be met to a considerable extent of the rents and profits of the properties sferred, would not appear to be difficult ittainment. The freehold interest in land ald be purchased by the Government he value of March 31st, 1939, except land ed by local authorities and by bodies se ownership, in practice, is tantamount ady to public ownership, e.g. the Church, railways, and possibly public utility undertakings. Their ownership could be made subject to restrictions, and if they wished to dispose of their land the only possible purchaser would be the Government at a fixed and not a competitive price. If this were done, all the other problems arising would be automatically solved.

17. With regard to the specific questions put to it by the Expert Committee, the Association is impressed by the proposals for the acquisition of the development rights of undeveloped land set out in paragraphs 251-254 of the Report of the Royal Commission on the Distribution of the Industrial Population. The adoption of these proposals would ensure that all future increment in the value of undeveloped land would inure to the national

18. Nevertheless, the objection to these proposals is that they deal only with unproposals is that they dear only with di-developed land and ignore the much more serious question of the cost of acquiring properties in the developed areas, and its concomitant—increment values. The pro-posal already outlined for the stabilization of property values is, in the opinion of the Association, one which should be given effect to in relation to all properties wherever situate.

19. As regards "betterment," while there are many sections in general and local acts of Parliament providing for "betterment," they rannament providing for "betterment," they appear to have been of little or no avail. The general experience is that betterment is virtuirrecoverable, partly because there is usually in every case a bona fide dispute as to the reality of betterment, and, if it is a reality, as to the money value to be placed upon it. Arbitrators are difficult to convince on the matter of betterment. There are good grounds for this, for in most cases the alleged betterment is something which in any case is not likely to become a reality until some future and no one can be sure what future conditions are going to be. The procedure relating to the redistribution of land in Germany—the "Lex Adickes"—appears to the Association to be the most satisfactory method yet outlined of dealing with this difficult and complex problem, and could be applied to buildings and sites even if the land were nationalised.

(a) Juniors (male and female)

18-£55 p.a. Age 19—£65 p.a. 16—£35 p.a. 17—£45 p.a. 20-£89 p.a.

(b) Adults 21 years of age and over— Males—£105 p.a., rising to £180 by annual increments of £15.

Females-£90 p.a., rising to £125 by two annual increments of £10 and one annual increment of £15.

Members of the staff shall be transferred to the new scales at their appropriate age points or in accordance with their length of service.

Any increases of salary given to individual members of the staff since September 3, 1939, shall be regarded as increases on their basic

War Increases.

All basic salaries shall be subject to the war increases "agreed upon by the joint

industrial council as follows

July 1 to November 30, 1940.—An increase of 5 per cent on all salaries less than £250 p.a., provided that the "war increase" shall not operate so as to increase any salary plus emoluments beyond £250 p.a.

December 1, 1940 to April 5, 1941.—Employees of less than 21 years, 5 per cent of salary; employees of 21 years of age and over, 6 per cent on salaries up to £300 p.a., 3 per cent on any portion of salary in excess of £300 and under £350 p.a. provided that the "war increase" shall not operate so as to increase any salary plus emoluments beyond £350

From April 6, 1941.—10 per cent on salary up to £250 p.a.; 6 per cent on any portion of salary in excess of £250 and not over £300 p.a.; 3 per cent on any portion of salary in excess of £300 and not over £350 p.a. provided that the "war increase" shall not operate so as to increase any salary plus emoluments beyond

£360 p.a.

The "war increases" provided for are to be calculated on the salary to which the employee concerned would have been entitled had this award been in operation at the period to which the "war increase" relates.



WOULD not say that the appeals of Messrs.

Morrison and Bevin to "go to it" and

stick at it" have been altogether ignored in Much Cowslip, nor could I truthfully say that their phraseloquence has had the effect they no doubt hoped it would. Apart from a knitting circle for the Forces, a somewhat erratic collection of salvage, and sporadic epidemics of saving or contributing to various funds, we have pursued the monotonous tenour of our ways uninterruptedly. As a farming locality, we cannot share in the industrial drive, and as our War Agricultural Committee includes all the farmers in the area, who are agreed that they are very good farmers and that their methods could not possibly be improved on, even our fields follow their centuries-old rotation of crops undisturbed. Farmer Gollop put the argument for "business as usual" in a nutshell by saying that his Long Acre field had grown good barley every third year "sin" grandad were a lad "and that were if he act to the saying th that even if he set potatoes it would still yield barley out of force of habit.

Actually, public opinion in the village is sharply divided on this "business as usual problem. The older generation passively resist any attempt to accelerate or vary their normal routine, maintaining over their pint pots in the "Lamb and Lion" that "them as rushes willna last" or that "swedes is swedes and grows no faster for a war." To do them justice, their refusal to be hurried is not due to laziness, but to an instinctive belief that a long pull and a steady one achieves more over a period than throwing all one's strength into the first effort. They know from long experience that ploughing before the soil has warmed and dried enough is worse than wasted labour, that seed sown late under favourable conditions produces earlier and bigger crops than seed sown by the calendar instead of by the weather. All of which has bred in them a stubborn faith in slow but sure tactics which no Ministry of Agriculture circular can shake. By a simple confusion of thought, their knowledge that Nature abides by her accustomed timetable and defies attempts to alter it determines them to continue with their own methods at their own pace. To them, a plodding horse is natural and a tractor is not. To quote old Gollop again—" There bean't no sweat ridin' on a tractor, and food wi'out

The younger farmers, erroneously convinced that their superior knowledge of algebra, geography, and elementary drawing has given them wisdom far beyond their fathers', and that change is always progress, fret to alter everything in an effort to improve things which they can see are not wholly satisfactory. A slight knowledge of hydroponics led one of them to attempt growing potatoes on cork mats in the canal, but the results were disappointing. Even the triumphant cackles of Gollop and his contemporaries, however, failed to shake the experimenter's belief that everything old is obsolete and everything new

sweat's agen the Good Book.

The same sharp division of opinion exists among our staff, all—or at least some—of whom are genuinely anxious to make local government in the area the vital force they feel it should be but isn't. The older officers and therefore those in authority—are dubious about innovations, preferring tried and tested methods which have always produced partially successful results to new ones which in theory may be great improvements but in practice might unexpectedly fail. The Clerk is naturally the leader of this school of thought—the "statics" as Blatherpatch calls them—and often declares that change comes best by natural progression, that to anticipate the slow development of years is unwise, and that until overwhelming outside pressure compels a change, the safest rule in local government is never to do today what we didn't do yesterday. As his is the deciding voice, our office routine is inflexible. Recently, for instance, I discovered that since 1882 the District Medical Officer, on an instruction given that year, has annually visited every house in the village and submitted a report on the number of females "likely to go into a decline or to suffer from the vapours. Greatly daring, I suggested to the Clerk that we might dispense with the visitation, at least for the war period; but tradition was too strong. Besides, he thought, as we had fifty-nine successive reports already in file, it would be a pity to break the sequence.

The same thing applies in most of our departments. Careful records are kept and statistics annually extracted which have long ceased to serve any practical purpose. Why they were first required no one remembers, but there has never been any particular reason in any particular year to cease doing something which was done the year before. For instance, in the post-Napoleonic-War economy period.

but there has never been any particular reason in any particular year to cease doing something which was done the year before. For instance, in the post-Napoleonic-War economy period,

certain Christmas festivities which till then habeen provided for the paupers were discortinued, and the Council instructed that a specinote should be made each year of the savin thus effected. Year by year it becomes hard to estimate the cost of two haunches of veniso and a firkin of mulled ale, "to the strains a musick of players skilled on the spinet."

A fortunate accident, however, has recently an end to much of this redundant we When the Clerk took his annual fortnight holiday he wrote two notes-one intended authorise Postlebury to take charge in absence, and the other to reprimand Blath patch for having a dirty blotter on his de A slight slip of the hand by Miss Legge result in Blatherpatch receiving authority and oppo tunity to introduce his most cherished dream On the principle that those who do the wo are most competent to judge its value, he ga permission to us all to cease unnecessary wo and burn all previous traces of it. Tresulting bonfire blazed from dawn till bla out, and it was not his fault that the regis of electors, the Council minute-book, and effigy of the Clerk were incinerated by wilder spirit.

Nothing could more clearly have demo strated the contention that too much tie had been wasted on useless work than the fa that next day few of the staff could find ar thing to do. In my own case, apart fro issuing a few summonses I had in hand a serving what notices I could on various off ders against the social code, I was reduc to writing myself lengthy reports on region isation, post-war reconstruction (subject always to the need for economy) and the use of pub shelters as mushroom farms under per conditions. One or two of the staff (no nam -no pack drill) have not been to the office all for four days, Blatherpatch having indicat that official hours were abolished and the officers could use their own discretion on h and when they performed their remaini duties.

The result of all this has been a marker change of opinion even among those olde members of the staff who formerly dislike and distrusted innovations on principle. Most are agreed that there is a good deal to be said about Blatherpatch's new ideas and new methods. I think so too, and have a suspicion that when the Clerk returns on Monday havelines are the clerk returns on the learns that those fifty-nine reports have declined to nil, and have definitely gone into syapour.

Blatherpatch, too, is rather uneasy, I gather but maintains a stout front, arguing that the Clerk is too much a man of the world it create much fuss over something which might very easily have resulted from a jettisone incendiary. He also intends to suggest that the absence of records has greatly strengthere the Clerk's personal position with the Council who will henceforward have to rely on himmory; and the Clerk has a very good memory... sometimes.



ime Snobism Mine was an aerial torpedo !." * * *

tor After the War!

king of saving money, do you know the short and charming story of the two y fleas. They saved hard, bought thema dog, and lived happily ever after.

s for Highbrows

ubject: The Codex Sinaiticus.)
nale dons often keep codices bodex.

committee meeting a complaint was that a number of dustmen had been emerging from a pub during their hours

But after all." was the town clerk's com-"they've got to come out some time."

Doebbels Dr. Goebbels

d sat for a portrait of Boebbels re isn't a hope

ut Pears would have sold any soap.



st story of the blitz in Scotland is of two women trying to tidy up the remnants of wrecked home in Glasgow. One says the other, "Well, Maggie. These bad es certainly make one forget the war,

Saws Made New

A piece of cheese in May Is worth a load of hay. A piece of cheese in June Is worth a silver spoon. A piece of cheese in July

And the same applies to bananas. * * *

e gay.

"he Editor of "The Times"

r,-A few weeks ago I was given official ce as to what action to take in a gas ck. I was recommended to put both my is in my pockets and if I carried an rella to put it up.

his morning the President of the Board of the told me on the wireless that if I found relf without any clothes owing to a "blitz" ould appear before the Local Assistance as Mr. A. P. Herbert has laid down, "Let

STAUNTON FULHAM.

Nothing in this world is wasted in such! prodigious quantities as fear, for the things we fear are seldom those which ultimately befall us, but the consequences of our fear, for others, may be very grave.

Douglas Reed in " A Prophet at Home"

AT HEAN HOOVE

By "Hyperion"

Illustrated by J. Carver

War Words

Though this war seems less prolific than the Inough this war seems less profile than the last in giving new words to the dictionary—we all remember ." Blighty," "Napoo," "Archie" and the like—the R.A.F. is doing its best. Recently recorded examples include: Shot down in flames—crossed in love or reprimanded by a senior officer; Ropey—weather described by the experts as "future outlook unsettled."

The American soldier is more graphic in

The American soldier is more graphic in his idiom than the British, as these examples

of his modern slang show: Stockade—balloon barrage. Face muffler-gas mask. Umbrella-parachute.

Walkie talkie—portable radio equipment. Poodle palace—Commanding officer's head-

Sugar report—letter from a girl friend. *

Pcryche!

There was a young lady named Psyche, Who was heard to ejaculate "Pcryche!" For when riding her pbych

She ran over a ptych And fell on a fence that was pspyche.

Modern Finance

In national affairs a million is only a drop in the budget.

-Burton Rascoe

Recipe for Happiness

To be happy with a man you must under-stand him a lot and love him a little; to be happy with a woman you must love her a lot and not try to understand her at all.

-Helen Rowland.

Thoughts on Longevity

An American scientist is in hopes of extending the normal life of a man to 185 years.

How glorious to multiply the span Of life enjoyable by mortal man-If first we could but make the life of men Enjoyable for three score years and ten!

Local Government Post-Bag

The following are extracts from letters received at a town hall in connection with the cheap milk scheme:

Please send me a form for supply of milk for having children at reduced prices."

I posted this form by mistake before my

child was filled in properly."

I have a baby 18 months old. Thanking you for the same."

Will you please send me a form for cheap milk. I have a baby 2 months old and did not know anything about it until a friend told me."

I have a baby 2 months old fed entirely on cows and another 4 months old.'

I have one child 2 years old and am looking forward to an increase in November. Hoping this meets with your kind consideration and approval."

Will I be able to have milk for baby as my husband finishes his job as a night watch-man on Thursday? "



Reward for Virtue

Although the alert had gone, a four-year-old boy did not want to go to the air-raid shelter.

His little sister solved the problem. "Come along like a good boy," she said, "and if you are very quiet you may hear a bomb

British Panacea

Cry, cry, what shall I cry?
The first thing to do is to form the committees:
The consultative councils, the standing
committees, select committees and sub-

One secretary will do for several committees.

What shall I cry?

-T. S. Eliot.

Demodé

Avoid any story in which the main theme is that of the girl who gives her all. This is always good as a detail in a larger story, but alone I think it will no longer stand.

—Martin Panzer in "Author and Journalist."

What with War Weapons Weeks, and everything!

Blast

A story reaches me from Ireland about the recent raid on Belfast, when Dublin firemen crossed the border to give assistance.

'An Orangeman, recovering consciousness as he lay beneath the debris, heard voices in an accent which sounded to him almost

foreign.
"' Who's thou?" he demanded.
"' We're the Dublin fire brigade," came

the answer.
"Gosh!" said the Orangeman. "But is that where I am? It must have been some

-" Evening Standard."

Hun-Fortunate

Recitation by German railway official on his promotion:

Oh, what a disaster!

I've just been appointed stationmaster

At Hamm!



Moscow Laughs

Ten thousand Italians and 2,000 mules have been made prisoner in East Africa. The mules offered a fierce resistance."

-Russian Communiqué.

Answers to Correspondents
ALICE (Worthing): Carry a small piece of lead piping in your reticule. Then, if he continues to crook his little finger when drinking, take it out quickly and back his knuckle with it.

-Maurice Lane-Norcott in the "Daily Mail."

160 RUBERGENCY EXECUTIVE MEETIS

MANY matters of interest to NALGO members were discussed at a meeting of the emergency executive of the N.E.C. held at Nottingham on May 31. Mr. A. A. Garrard: chairman of the council, presided, and those present included: Messrs. F. H. Harrod (vice chairman), H. Allen, J. T. Baker, A. G. Bolton, R. W. Coppock, A. B. Day, T. Freeman, D. L. Griffiths, J. L. Holland, S. Lord, T. Nolan, A. Denton Ogden, E. L. Riley, and L. H. Taylor.

Financial statements for the period January 1 April 30 showed that, compared with the corresponding period of 1940, subscription income had fallen from £9,899 to £8,826, while expenditure had declined from £23,559 to £23,121. In the same period, Benevolent and Orphan Fund income had risen from £4,384 to £5,105-mainly as a result of a welcome increase in donations from £1,325 to £2,100—while expenditure (excluding loans to members) had fallen from £11,455 to £10,184.

Reports on the work of the various departments during the period January 1-May

24 included the following items:

Legal.—273 new legal cases were handled. Of these, 61 dealt with superannuation, 21 with war service, and 191 were miscellaneous

legal problems.

Education .- In view of the decline in the number of candidates now sitting for the NALGO examinations—from 64 in December, 1939 and May 1940 to 21 in December 1940 and May 1941—it was decided, until further notice, to hold the examinations once a year only, in May. The next examina-tions, therefore, will be held in May, 1942. At the request of the London Regional Committee for Adult Education in H.M.

Forces, NALGO has drawn up a scheme under which any member of the Services reading and studying professional subjects relating to local government may obtain answers to questions which are causing him The questions are sent in the first place to the general secretary, who forwards them to the appropriate qualified tutor. All the Nalgo Correspondence Institute tutors have agreed to answer these questions without

Since January, 1940, 262 new students have enrolled with the Correspondence Institute.

Public Relations.—While the activities of branch public relations correspondents continue to be restricted, some have done excellent work-notably at Brighton and Halifax, where schemes of talks and lectures on local government to men in the Forces, youth service squads, Rotary clubs, Women's Institutes, Townswomen's Guilds and similar bodies have been launched. Other branches are co-operating successfully with the regional committees for adult education in H.M. Forces. Recent press cuttings show that a number of branches are securing better publicity for local government by the adoption of propaganda suggestions made in a recent Headquarters circular. From Headquarters, many letters have been sent to newspapers, replying to criticisms of officers and local government, and putting the case for a cost-of-living bonus and war service pay; while articles, official literature, photographs, and other material on civil defence and the wartime work of officers have been supplied to various local government organisations and periodicals in the United States, which are showing great interest in these questions. At home, many newspapers continue to quote freely from LOCAL GOVERN-MENT SERVICE.

Service Conditions and Organisation

It was reported that the service conditions and organisation sub-committee had held two meetings, on May 10 and 25. Arising out of these, the following decisions were reached:

Institutional Staffs.—In response to a suggestion from the Yorkshire district committee, it was agreed that NALGO should consult

with the N.A.A.L.G.E. to agree scales of salaries for superintendents and matrons of children's homes and masters, matrons, and stewards of poor law institutions.

Scottish Representation.—A resolution from the Scottish district committee, asking for representation of Scottish interests on the subcommittee, was referred to the N.E.C. and it was agreed that, in the meantime, Mr. J.

Brown be co-opted to the sub-committee.

Reserved Occupations.—In view of the early calling up of many more local government officers, it was agreed that efforts should be made to ensure that local authorities were training substitutes and reducing unessential work. To this end, NALGO is to draw the attention of every local authority to paragraph 3 of Ministry of Health Circular 2338 (calling on them to prepare in good time for the further depletion of their staffs) and suggesting that they should consult with their officers on the appointment of substitutes and the reorganisation of work.

Cost-of-Living Bonus:—It was agreed that at the next meeting of the National Whitley Council, the NALGO representatives should endeavour to obtain a higher bonus, more in keeping with the increased cost of living, and to remove the present anomaly whereby officers earning just over £300 a year obtain less than do officers earning just under £300. The recommendations to be made are to be considered by the Emergency Executive on July 5.

In reply to a question whether bonus should be paid to members serving with the Forces, was pointed out that, since the National Whitley Council had resolved in favour of that course, it must be the policy of the Association.

A resolution from the South Eastern district committee, suggesting that payment of bonus should be limited to officers earning not more than £500 a year, was rejected, on the ground that NALGO's policy had always been to secure, if possible, application of the cost-ofliving bonus to all members, irrespective of salary: this principle had been recognised by the National Whitley Council and by many local authorities and it would be impracticable at this stage to limit the award.

In reply to the Hereford branch, which had asked for immediate action to reserve the right of all members to full bonus from the date on which the provincial Whitley countil notified local authorities of its award, it was reaffirmed that NALGO's policy was to obtain the full award for all members from the date at

which it became operative.

Conditions of Employment and National Arbitration Order.—It was agreed to send a deputation to the Minister of Labour to seek immediate amendment of this Order to remove all doubts as to its application to the national and joint Whitley Councils for the local government service.

In view of the failure of negotiations with the Keighley borough council, which had refused to grant a cost-of-living bonus to its officers, it was decided to ask the Minister of Labour to declare a dispute with the council under the National Arbitration Order.

Civil Defence and Refreshment Allowances.-In reply to a suggestion from the Glamorgan branch, asking the Association to apply for an increase in the refreshment allowance for unpaid civil defence volunteers (at present 6d. for more than two hours duty and 1s. for 12 hours or more, compared with an allowance of 3s. for 12 hours to civil servants and Home Guard on similar duty) it was resolved that, in view of the varying circumstances among local authorities' staffs, this was a matter for settlement by individual branches.

Proposed "Standstill" Order.—Attention

was drawn to the request of Middlesex county council for the application to local authorities of the Essential Work (General Provisions) Order, the effect of which would be to prohibit a local government officer from leaving the service of one authority for another without permission of the Ministry of Labour. It ve agreed that NALGO could not support t proposal, and it was decided that, should a local authority invoke its provisions. the Minister of Labour should be asked to hear the Association's representations.

Salaries of Temporary Officers.—In reply t a question from the Brighouse branch, it was reaffirmed that NALGO's policy was that the same scales of salary should apply in temporary as to permanent officers.

Annual Holidays.—Attention was drawn the Cabinet decision restricting civil servants holidays this, year to one week, save in exceptional cases. It was decided to confirm the decision of the national Whitley council that normal holidays should be granted by loc authorities, subject to the exigencies of the

Among a number of questions which t emergency executive referred to the serv conditions sub-committee for considerati and report were requests from the Durke county branch and the North Eastern distr committee for an additional divisional offi in the north-east, and criticisms of the region organisation scheme, submitted by Mr. E.

Mr. J. T. Baker.-It was reported that Mr. J. T. Baker would be retiring from the loc government service at the end of July, and th he desired to leave it to the emergency exec tive to decide whether or not he show retain any of his offices in the Association After examination of the Association's ru and the legal position, it was resolved that:

Mr. Baker be asked to continue membership of the Building Society co mittee of management (of which he chairman) as the representative of the N.E.(

It would be in keeping with N.E.C. polif he resigned from the Trusteeship of Association, and

The Metropolitan district committee asked to elect a representative on the N.E. to fill the vacancy caused by his retireme from the service.

Mr. A. A. Garrard, chairman of the counc and many members of the emergency executi paid warm tribute to the great service rendered by Mr. Baker to the Association during many years—he had been a member the council since 1925—and to his abili integrity, and helpfulness, which had won h the respect and affection of all his colleague It was unanimously resolved:

That this committee places on record grateful thanks and deep appreciation the splendid contribution made by Mr. T. Baker to the work of the Association his capacity as Trustee and Metropolit district representative, together with t committee's best wishes for prosperity a health in his retirement.

Mr. A. G. M. Archibald.—A letter was refrom Mr. A. G. M. Archibald stating that, view of ill-health, he wished to resign from his offices in the Association. Mr. A. Garrard, on behalf of the N.E.C. and oth members, paid warm tribute to Mr. Arch bald's work for the Association, and it w unanimously resolved:

That this committee desires to convey Mr. Archibald its deep regret that his heal has made it necessary for him to sever connection with the National Executi Council and expresses its sincere apprec tion of the invaluable services rendered him over a very long period of years, 1 gether with its best wishes for a specrecovery of good health.

It was further resolved that Mr. Archiba be asked to continue in office as a Trustee the Association until the next meeting of N.E.C., which could consider filling vacancies of trustee and vice-president, a that the Scottish district committee be asked fill the vacancy caused by Mr. Archibale

resignation from the N.E.C.

ALGO ROLL OF HONOUR

KILLED

ley, Able Seaman R. G., town clerk's dept., tafford. Killed in action in H.M.S. Hood.

A, Able Seaman W. R., R.N.V.R., public lealth dept., East Sussex C.C. Died at sea

om wounds received in action. vereux, Sgt. E. R., R.A.F., 20, junior clerk, ublic assistance dept., Bucks C.C. Killed

a flying accident.

fus, Sgt.-Obs. G.M., R.A.F.V.R., libraries ept., Glasgow. Shot down during opera-ional flight.

Open Hight, Sgt.-Obs. C. W., R.A.F., finance dept., Devon C.C. Killed in action over Holland. Harton, Sgt.-Pilot T., R.A.F.V.R., weights and measures inspector, Ayr C.C.

andy, G. W., R.A.F., city engineer and urveyor's dept., Liverpool. Killed in

rse, Sapper M., R.E., county architect's lept., Gloucester C.C. Killed in action.

We are anxious to make this Roll of lonour as complete and up to date as ossible, but can do that only with the elp of members. Will all members earing of casualties among, or of awards nade to their colleagues, in the Armed orces, or in Civil Defence, please notify heir branch secretary immediately, no will branch secretaries pass on the information promptly to the General Secretary, NALGO, Croyde, Braunton, Devon? Notification should state the ull name of the member, and his age, ank, regiment, official position with the ocal authority, together with all relevant interesting details and, in the case of awards, a full account of the action or which the award was made.

We also wish to keep a record of acts of heroism, enterprise, and endurance by members in the Forces or in Civil Defence for which awards are not made, and invite all members to send details of any such acts coming within their

mowledge.

owell, P.O. J. W., G.M., R.N., public health department, Stoke Newington. (See also awards section below.)

irrott, Sgt.-Pilot R. J., R.A.F., East Ham. Killed in action.

den, Able Seaman D.G., welfare dept., Glasgow. Lost in H.M.S. Hood.

mith, O/Coder W. S., R.N., 30 (secretary, Newark branch, 1934-40). Killed when his ship was bombed by enemy aircraft. ickers A/C W., borough treasurer's dept.,

Farnworth Lancs. Killed in action.

MISSING arrack, Writer W., R.N., 25, county clerk's dept., Dumbarton. (Believed prisoner of

war.) borough treasurer's dept., Southampton.

Missing from operational flight, Middle East. Missing from operational fight, induct east, orrest, Writer E. W., R.N., gas dept., Leicester. (Believed killed.)

forris, Pte. J. H., R.A.M.C., sanitary inspector's dept., Wrexham.

iightingarl, Sgt. J. W., R.A.F., education dept.,

Folkestone. rosser, Pilot Officer Observer G.A., R.A.F.,

education dept., Glamorgan C.C. tamsay, Lce.-Cpl. D. A. T., 23, Signals, clerk,

electricity dept., Darlington. dley, Air Gunner J. K., R.A.F., public assistance dept., Westmorland C.C.

nutch, Sgt. E. E., R.A.F., public assistance

dept., Leicester.

hompson, 2nd-Lt. S., transport dept., Leicester. Vilson, Cpl. R., Northumberland Hussars, health dept., South Shields.

PRISONERS OF WAR

Chapel, Major J. A., R.A.M.C., public assistance dept., Leicester.

Clayton, E. S., juvenile employment bureau,

education dept., Brentford and Chiswick. Gask, L. W., education dept., Staffordshire C.C. Taken prisoner in Greece.

Some time ago we reported that L./Bdr. J. M. Archer, of the treasurer's dept., Eastbourne, was a prisoner of war. He has since escaped from enemy hands and returned to this country. May all other prisoners soon follow his example !

> Civilian KILLED (in air raids)

Adams, Miss W., health visitor, Woolwich.

Baxter, T. C., Barry.

Bolton, Miss T. J., 18, library assistant, Lowestoft. During a raid, Miss Bolton was on her way to the shelter when she noticed a woman, a member of the public, outside. She went back to conduct the woman to shelter and at that moment the building received a direct hit. Miss Bolton's body was found beneath the debris with her arm round the woman, and it is clear that she gave her life trying to save another.

Busby, A., turkish bath attendant, public baths. Clydebank, Dumbartonshire. Killed while

on duty as volunteer warden.

Campbell, Miss E., public health dept., Clydebank, Dumbartonshire.

Farren, H., gas dept., Coventry. Killed while fire-watching.

Handley, Miss L., deputy matron, Mill-road

infirmary, Liverpool.

McCloskey, Dr. G., medical officer of health for Havant and Waterloo urban district and Petersfield urban and rural districts, and assistant county M.O.H. for Hampshire.

THEY GAVE THEIR LIVES

At its meeting on May 31, NALGO's emergency executive adopted the following resolution:

That this committee desires to place on record its great sense of loss in the ranks of the local government service as a result of enemy action in different parts of the country, and wishes to pay the highest tribute to those members of local government staffs who have lost their lives in the execution of their duty.

Munday, H., clerk, Mill-road infirmary. Liverpool.

Palk, B., town clerk's dept., Plymouth. Killed on way to A.R.P. Report Centre.

Simpson P., surveyor's dept., Whitley and Monkseaton.

Stapleton, G. H. P., male nurse, Mill-road infirmary, Liverpool.

FOR MENIBERS MORE AWARDS

THIS month brings news of more awards to NALGO members for heroism and initiative in civil defence and in the Armed Forces.

> Civilian GEORGE MEDAL

Julian Anthony Formunt, B.Sc., A.M.I.C.E., chief engineering assistant, borough engineer's department, West Ham. During the heavy raids last autumn, when large numbers of delayed action bombs were dropped, he spent many hours, day and night, with little rest, going on foot from incident to incident, verifying reports, locating bombs, and taking all necessary action in connection with them. By his zeal, devotion to duty, and personal bravery, he helped to allay public anxiety, frequently made it unnecessary to evacuate large numbers of people from their homes, and gave invaluable aid to the bomb disposal squads.

C. F. Waters, highways department, Surrey county council. Mr. Waters, who had been seconded to the London Civil Defence Region (group A) for bomb disposal work in the county, received his award for gallantry and disregard of personal danger in the execution of his duties.

BRITISH EMPIRE MEDAL

W. Kirk, surveyor's department, Grantham. He showed great initiative, courage and endurance when leading his rescue party after a raid, tunnelled through a great amount of debris and risked his life to rescue people trapped beneath the wreckage.

J. Macwilliam, assistant engineer, Clydebank and District Water Trust, Dumbartonshire. Informed of a burst on the main water supply, he at once proceeded to close certain valves and open alternative feeds to ensure water for fire fighting. In spite of severe bombing, during which he was hit by bomb splinters, he continued with his work throughout the night, and on the day and night following without food or rest. He worked unceasingly to assist in repair work and helped generally in the speedy restoration of the water supply.

J. Smith, foreman, rescue and demolition service, burgh surveyor's department, Clyde-bank, Dumbartonshire. After nine hours' work in the debris of a tenement demolished by a bomb, faint sounds were heard in the ruins. Mr. Smith tunnelled through the debris, and, although the fallen masonry was feebly supported and fire had broken out in the debris, continued working until almost overcome by smoke. After rescuing one man, he continued working throughout the following day, saving several other persons.

Military

GEORGE MEDAL
Howell, P.O. J. W., R.N., public health dept.,
Stoke Newington. The award was made in April in recognition of his "undaunted courage and devotion to duty" in rendering harmless and removing unexploded bombs and mines. As recorded above, P.O. Howell has since been killed in action.

DISTINGUISHED FLYING MEDAL Kitchener, Sgt.-Pilot, R.A.F., Swale R.D.C., Canterbury.

MENTIONED IN DESPATCHES

Crome, Sgt. E., R.E., borough treasurer's department, South Shields.

Clothing for War Prisoners

THE Board of Trade has announced arrangements whereby next-of-kin may send coupon-free clothing in their quarterly parcels to prisoners of war.

Next-of-kin must use their own coupons for the purchase of the clothing. When sending the parcels to the packing centre of the War Organisation of the British Red Cross Society and Order of St. John at 14 Finsbury Circus, London, E.C.2, they should include a statement of the number of coupons used and if this agrees with the official schedule, coupons in the sagrees with the official schedule, coupons will be returned to them to replace those used. The decision of the War Organisation as to the number of coupons to be returned will be final.

CHIEF OFFICERS IN NALGO

The Case for Exclusion

WAS interested in the letters which have appeared recently on the question of chief officers as members of NALGO.

My membership of the Association dates back some ten years, and I can honestly say that, for at least six of them, I have, on every possible occasion, urged that chief officers ought not to be permitted to continue as members of the Association, for the following reasons:

1. The theory that the chief officer and the office boy are "colleagues" in the common employment of the council and, therefore, must carry equal powers and privileges as members of NALGO, is manifestly absurd when put into practice, and, indeed, it is undesirable that it should be otherwise. We must realise that to the majority of members, chief officers are employers, with considerable power over the destinies of the persons in their

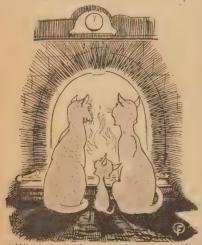
respective departments.

2. It seems to me almost inevitable that, in the larger number of branches, the chief officers must carry more weight than the other members. I grant that it need not be so, but I believe there are few members who would care to pit themselves against the head of their department in open argument on any matter of dispute. It is futile to say that there is no fear of victimisation. There is such a fear, and if anyone doubts this, let him talk confidentially to any ordinary member. Furthermore, I do not think it is fair to ask any chief officer to attend a meeting of a branch committee to listen to criticism of the working of his own department, or of any other for that matter.

3. Negotiations on matters of salary, etc., are often carried on by chief officers on behalf of branches, simply because the ordinary member does not care to oppose their inclusion in deputations, etc., for fear that this should be taken as a reflection on the chief officer concerned. Nobody has yet realised, as far as I know, that to ask a chief officer to lead a deputation to the local authority is to put him in an awkward position. If he wholeheartedly pushes the view of his branch, he might make trouble for himself in his official position, while, on the other hand, if he acts on the deputation as he would act in his official capacity, then he cannot wholeheartedly espouse the cause for which he was sent.

In practice, the council has merely bluntly to refuse any request not palatable and the matter will end. It is neither possible nor logical to ask a chief officer to persist in an attitude which must prejudice his official position.

That is why we hear so much about the good relations existing between local authorities and their staffs. The local authorities know per-



"What's all this fuss about fire-watching?"

fectly well that NALGO is largely a "company" union, and it is to their advantage that it should remain so.

The most peculiar thing about all this is that most chief officers cannot, or will not, realise that their active participation in NALGO affairs does have the results outlined above. They do not appreciate that they cannot, at

READERS' FORUM

Letters for the August number must reach the Editor "Local Government Service," 192, Edgwarebury Lane, Edgware, Middlesex, not later than July 17. Where possible, they should be sent in duplicate, to minimise risk of loss.

any time, entirely disassociate themselves from the office they hold. It is, I suppose, one of the

penalties of greatness.

I dare say I shall be told that NALGO cannot do without the advice of these experienced men. That may be so, but surely that advice can be given without the Association having to pay the penalty of being almost completely stultified by its overpowering weight! I feel sure that the cause of the apathy so often complained of is to be found in this radical defect in NALGO's constitution. The remedy seems to me to lie in some kind of legislation to restrict the power of chief officers, while allowing them to retain nominal membership of the Association.

In conclusion, may I make it clear that the views herein expressed are my own, and must not be taken in any way as representing the views of the branch of which I have the privilege

of being secretary.

Portsmouth. FRANK LINES. This question is discussed by "Critic" in the article on page 151.

SOLICITORS AS TOWN CLERKS A Needless Restriction.

THE letter in your May issue on the practice of small authorities in insisting on solicitors for appointment as town clerks raises a question of vital importance to all local government officers, and should receive careful consideration by NALGO.

The clerkship to any local authority should not be restricted to a person with qualifications which usually cannot be obtained inside the service. Unless a person is articled to a solicitor it is not possible to sit the required examination, and it is usually impracticable for local government officers to take law degrees at a university. The result is that persons who are qualified solicitors, sometimes with little or no local government experience, are being brought into the service. If the opposite were or could be the case the Law Associations would soon raise a storm of protest. They do not, however, require to, as they have long ago had Acts of Parliament passed to restrict their activities to persons who must be qualified solicitors.

Is NALGO not strong enough to do likewise? Arrange for a Diploma in Government with law subjects which may be considered necessary qualifications for an appointment as a town or county clerk and the encroachment by private solitiors would cease.

It is hardly proper that private law associations should have a monopoly in certain local government appointments when there are officials in the service who are every bit as competent to carry out the duties.

ARGYLL.

EQUAL PAY FOR WOMEN Not the Rule in Libraries

THE article, "Give Women Equal Pay," is timely. The reference - to salary scales for women librarians, however, paints a rosier picture than actually exists. The Library Association scales are admirable, but how many authorities have adopted them? That is the pertinent point.

The treatment of women in the library profession has been a recent subject of comment in the professional periodicals. One writer made the following observations on salaries from which it may be deduced that women librarians are no more fortunate than their other sisters in local government service.

"Quite surprisingly, the permanent staff has received a cost-of-living bonus. I did no expect this, as the salary scales are rather on the mean side. It is a wonder some authoritie manage to get and retain qualified staff at all I wish someone would estimate what it would cost to pay the L.A. scales in many of these cases. I feel that some authorities adopt the attitude—employ women and pay less. It would be interesting to compare salary scales paid to women in libraries with salary scales in other corporation depts."

RENA. S. COWPER, F.L.A.

Exploiting their Sex

MOST of us agree in theory with equal pay for men and women doing equal work. But what has been to a large extent overlooked is the fact that in many boroughs equal work is impossible, due first to the fact that the women take advantage of their being women, and secondly to the fact that the chief officer likes to be chivalrous at the expense of the male staff.

If women want to be paid as equals they must not complain if they are treated as equals. They must give up expecting men to cover up their mistakes, give up expecting assistance when they are doing work which their male colleagues know can be done single-handed, and most of all they must learn not to pander to the selfish whims of chief officers.

I am aware that few women are guilty of these faults, but so long as these few remain in local government service the majority will suffer from the resentment created by the minority.

HASSOCK.

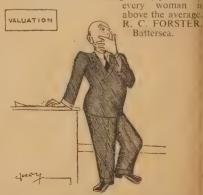
Strategic Retreat

HOW does the average woman's work compare with the average man's?

I have been wondering how I can gracefully retire from a conflict where the dice are so heavily loaded against me, my opponents being commendably outspoken while my supporters are equally commendably dunb. I can see now that I should never have brought up the subject but should have left it where it has always remained, deep down, unhonoured and unsung, in the breast of mere man (the conceited ass!).

I was willing to continue the fight while my opponents were of the opposite sex, but when my own sex enters the field, including such an old friend as Mr. Millichap, of St. Pancras—who should know better—I unhesitatingly throw in the sponge.

Will you, therefore, allow me to fade gracefully out of the picture if I admit that, while it is true that the work of the average woman is below that of the average man, practically



"Rent—Peppercorn; Rent—Peppercorn who is this blighter Peppercorn?"

BLIC OFFICERS' CONGRESS y Not Use the I.P.A.?

his article in your June number, Mr. J. S. Earnshaw suggests a non-political gress of public servants to discuss common

he organisation for discussion and planning afready in existence in the form of the litute of Public Administration. Before the the conferences of the institute were of re than academic interest to those who anded them. The discussions were particu-y interesting and, as the subjects were ally varied, practically everyone could take Some of our present war-time organisaseems to be based on schemes discussed

While salary questions were barred, such staff blems as reports for promotion, staff ining schemes, planning, and organisation e discussed from the point of view of both

tral and local government.

n local groups of the institute, where the retary was active, good mixed attendances civil servants, local government officers, uncillors, and others (including clergymen) erested in administration could be obtained meetings which received press publicity. In Edinburgh district, the local group engaged a survey of the activities, governmental, sic and industrial of the city, to which the cal branch of NALGO contributed storical surveys of the city rating services, the series of talks was published, a persent of the city rating services. ment record is available for anyone erested.

That NALGO has played its part in the ation of the institute is obvious from the mber of prominent members of the As-ciation who serve on its council. Those of who are members both of NALGO and the institute look forward to a continuance er the war of that influence which has helped break down many barriers between the local d central services.

R. DEAS 43. Durham Road, (Public relations corre-Portobello,

Edinburgh. spondent, Edinburgh, and Fellow, I.P.A.)

EMBERS AND "L.G.S." ow Many Read It?

'HOSE who know me best would say that it is most unusual for me to " write to re papers," as I am loth to allow my name appear in print. Hardly, however, had I much a letter to Headquarters with a copy a resolution recently passed by my executive mmittee congratulating the editor of LOCAL OVERNMENT SERVICE upon his recent efforts nd the growing excellence of our magazine, an my eyes fell on a letter from Mr. J. C an my eyes fell off a letter from Mr. J. Chempson, who suggests that 90 per cent of A L G O members read only the two slightful, but intentionally humorous, articles y "Hyperion" and "Jackass": admirable intributors both. To suggest that only 10 to he was the suggest that only 10 to he was a suggest that the was a suggest that

fore serious articles is, to me, ludicrous, and proud to say that—though there may e one or two even here to whom the lighter naterial makes first appeal—this definitely oes not apply to my branch. It was the very act that members had expressed, without olicitation, the opinion that the magazine as not only maintaining a high standard, but was improving, that led to a member of our executive committee, with many years' experince, bringing the matter forward. Incident-Illy, may I say that my own reading of OCAL GOVERNMENT SERVICE (and prior to hat, THE MUNICIPAL OFFICER) extends over long period, and, as one of its keen readers ince March, 1914, I claim to know something f what I am writing.

er cent of our members are interested in the

I have neither the time nor inclination to nter into arguments as to why our Journal as improved, but would simply refer for imphasis to the articles in the June issue, on ages 123, 125, 129, 131, and 133.

"Sure we're slow, chief-but this new

I appreciate, of course, that it takes all sorts to make a world and, therefore, there must be varying opinions, with some of which one will

not agree. Criticism is necessary and should

be always welcomed, but please let it be fair.

I for one, and I speak also for my branch

type of lorry don't seem to hold much!

executive committee, "take off my hat" to executive committee, take on my hat to those responsible for recent issues of LOCAL GOVERNMENT SERVICE. I have not had the pleasure of the acquaintance of Mr. J. C. Thompson, but trust that he will accept the above remarks with good grace.
Wallasev. TOM SUTHREN.

Branch Secretary.

We are grateful to Mr. Suthren, and to others who have written privately in similar vein, for their comments. We should be more grateful were some of the "90 per cent" to write and tell us why they do not read the Journal, and what sort of journal they would read.

LEICESTER AND THE T.U.C. A "Wrong Impression"

THE wrong impression which will un-doubtedly be given to members as a result of the quotation from the "Leicester Mercury" given in your "Notes and Comments" in June, should be corrected by the publication of the following:

"Congress cannot order the unions either severally or collectively to call a strike, or to take any action whatsoever without the full assent and concurrence." of the union executives in accordance with

their own rules.

Although discussion of the affiliation issue in the journal has been terminated, I trust an appeal may be made to members to give the subject careful study with an open mind, so that when a clear-cut issue is ultimately, put before them a-sober and dispassionate view can be taken with less possibility of being stampeded by wild talk of strikes.

I HUL Leicester. Branch Secretary.

FORMING A YOUTH SECTION How Glasgow Did It

THE problem of interesting youth in NALGO has always been important, and the experience of Glasgow may show how to set about it.

Several months ago, some young NALGO members in the transport department felt that there was a definite need for some sort of social club, preferably along the lines of a NALGO Youth Section. Through friends in other

departments, they ran an inter-departmental dance, and managed to interest others in their idea. A committee was set up of a few keen people from each department, which has since run further dances, hikes, and hostel week-

The idea progressed further, until, at the moment, NALGO is assisting, officially, in calling the first general meeting of the Glasgow Youth Section.

There is a big demand for such a youth section, and if other branches worked along similar lines, they would no doubt meet with equal success.

150 Old Castle Road, TOM WEBSTER. Glasgow, S.4.

FULL-TIME COUNCILLORS

A Dangerous System

IN his article in your May number, Mr. Norman Browning' advocates our instituting a system which has given rise to general cynicism and lack of faith in government Ministers. The paid councillor, who would be the "political head" of a department, would be either a figurehead (in which case he would be useless) or an active interferer. If the latter, he would probably be trying to manage something of which he had only the vaguest notions, and in the case of an obstinate councillor this would lead to chaos in the department.

If this scheme were adopted, there would have to be some method of assuring that councillors taking charge of departments knew something about the work they were supervising, and this would be such a revolutionary step in English administration-local or central that it would never be accepted by the powers

that be.

DEREK ROBERTS.

OVERTIME

What About the Army?
"SURREYITE" in your May number complains of unreasonable overtime.
I am in the Army and consider myself fortunate to have here where the to get in the officer. to have been able to get in the office as a clerk. "Surreyite" says he is willing to serve in an emergency, but "fails to see the reason for stopping behind for the sake of it." That is merely an instance of red tape in civilian life—and Army red tape is many times greater than that. When "Surreyite" has finished his overtime he can in all probability go to his home and enjoy to a certain extent the many comforts of home life. At the month's end he draws his salary as he did in pre-war days, probably plus war-bonus. If he is "willing to serve in an emergency,"

I advise him to don khaki and be on duty 24 hours a day—we receive calls at all hours and at the week-end receive his salary at the rate of just over 1\frac{1}{4}d. an hour (2s. 6d. a day, including 6d. war bonus), less 1s. a day dependant's allowance. He would then be privileged to go home every month, and see how his wife and family were thriving on their share of Army pay—an enjoyable and encouraging 48 hours' leave.

NALGO's first job is to tackle the problem of making up salaries, and not quibbling about payment for overtime.

JACK HAWORTH (Gunner).

Accrington branch.

"WELSH ESSENTIAL"

An Unreasonable Demand?

NOTICE that advertisements of local government appointments frequently state "knowledge of Welsh essential." As 99.9 per cent of Englishmen know nothing of the Welsh language, this means that Englishmen are virtually debarred from such appointments, although there is no bar on Welshmen taking up appointments in England.

How about English advertisement eading: Knowledge of the Dales dialect essential 'Bishop's Castle, H. LONGDEN. Bishop's Castle,

164 When You Must Pay Unemployment | manent staff whilst he is serving in the Ministry Insurance Contributions

Inquiries received at Headquarters show that the recent changes made in the regulations governing unemployment insurance and certificates of exception have puzzled many members. This article makes the position clear.

THE Unemployment Insurance Act, 1935, gave the Minister of Labour power to issue certificates of exception in regard to certain employments. Those certificates related to persons earning less than £250 a year—since persons earning £250 and over were already exempted from liability to pay unemployment insurance contributions-and exempted the persons included in them from liability to pay the contributions.

The Unemployment Insurance (Emergency Powers) Regulations, 1939, suspended, from September 6, 1939, the issue of new certificates of exception and the power to include persons

under existing certificates

The Unemployment Insurance Act, 1940, raised the salary limit for unemployment insurance purposes from £250 to £420 a year. It was seen, however, that that might cause the following anomalies:

A, who at the time he was identified under an existing certificate, was receiving £240 a year and whose salary is now £400, would still be excepted from unemployment

insurance (because the certificate remains in force).

B, who was not covered by the existing certificate because at the time of its issue he was receiving £260 a year and whose salary is now £400, would have to pay unemployment insurance contributions (because he is earning less than £420 and because the regulations prevented his in-

clusion in the existing certificate).

Therefore, further regulations were issuedthe Unemployment Insurance (Emergency Powers) (Amendment) (No. 3) Regulations, 1940—which gave the Minister of Labour power, up to November 1, 1940, to permit the holder of any existing certificate of exception to include in that certificate any person earning less than £420 a year who (in the case of local government officers) had completed three years' service in a superannuable capacity on September 6, 1939. The Minister could also give to any past or present holder of a certificate a new certificate relating to such persons. It should be noted that the power could be exercised only up to November 1. 1940, and that it did not allow the Minister to issue new certificates to employers who had never had a certificate of exception.

The present position can best be under-stood by the following examples:

A. present salary £300, has been employed by a local authority for 20 years and has been included in a certificate of exception since

He continues to be excepted because the

certificate remains in force.

B, present salary £180, was included in the certificate of exception of X urban district council. He left that employment in October, 1939, to take up employment with Y urban district council, which also had a certificate.

B could not be included in Y urban district council's certificate in October, 1939, because of the Unemployment Insurance (Emergency Powers) Regulations, 1939, He could have been included in its cert-ficate under the 1940 regulations if application was made to the Minister before November 1, 1940. If no action was taken before that date, then B is not and cannot now be covered by a certificate of exception and must pay unemployment insurance

C, present salary £350, entered the service X borough council in June, 1937, having no previous local government service. He is in a superannuable appointment but was

not included in the council's certificate because his salary is over £250.

He could not be included in the certificate under the 1940 Regulations because he had not completed three years' service before September 6, 1939. Therefore, he

B. B. C.

ANNOUNCERS ONLY



"Poor old Freddie—he, got through the Abyssinian, Chinese, Spanish, Finnish, Norwegian, Dutch, French, Libyan, Greek, and Syrian campaigns—but the Russian has finished him!

must pay unemployment insurance contributions.

D, present salary £250, was employed by Z urban district council and was covered by its certificate of exception. He left that employment in February, 1941, to take up an appointment with Q urban district council, which has a certificate of exception.

D must pay unemployment insurance contributions in his employment with Q urban district council. The power given to the Minister under the 1940 Regulations. ceased on November 1, 1940, and therefore D cannot be included in Q urban district

council's certificate.

The Association has recently raised with the Minister of Labour the question of local government officers transferring to new appointments after November 1, 1940. It was pointed out that many officers are leaving employment in which they are covered by a certificate of exception to take up work of national importance in a government depart-ment, or to take up employment with another authority, and are finding that they have to pay unemployment insurance contributions in that new employment if the salary is under £420 a year. The Minister was asked whether there was any possibility of registration to continue the exception of such persons. He replied:

"The insurability position of the employment by the Ministry of — is not affected by the fact that, before taking up these duties, the person in question was identified under a certificate of exception from unemployment insuranct granted to his previous employers.

"In these circumstances, unemployment insurance contributions are required to be paid in respect of the employment by the Ministry of — until the rate of remuneration in respect of it exceeds the statutory limit for exception from the payment of these contributions, i.e. £420 a year in respect of non-manual employment as from September 2, 1940. If, however, the employee is regarded by his former employers as a member of the per-

of -, this department would, if the former employers so desire, be prepared to allow he exception under the certificate of exception to continue on his return to their service.

"The Minister does not contemplate

making a Regulation which would permit an employee's exception under a certificate of exception to continue on his transfer to temporary war service with another employing

body

The Minister was also asked whether local government officers who are covered by certificate of exception in respect of their day time occupation, and who perform part-tim evening school teaching duties for which the receive fees, have to pay unemployment in surance contributions on those fees if the rate of remuneration for the part-time teaching duties is at a rate less than £420 a year. He replied: "When a person is engage.

on more than one employment, each employment must be considered separately in deciding whether contributions are payable Accordingly, if the rate of remuneration of the part-time employment as teacher does not exceed the equivalent of £420 a year for normal whole-time service, unemployment insurance contributions are payable in respect of tha employment except in the case of any employ ment by any individual employer which occupies less than four hours in any week.

The Minister was asked to state the basi on which the remuneration for the part-time employment was to be calculated in succircumstances. He replied that the norma hours of employment were determined b reference to the conditions obtaining in each particular case. Whereas an average of 30 hours a week for 40 weeks a year was regarded as representing full-time service in day teaching a slightly longer week was postulated for evening teaching. When £250 a year was the remuneration limit, 3s, an hour was regarded as the insurable limit for part-time teaching. in evening schools. The corresponding figure applicable to the new remuneration limit of £420 a year is 5s. Unemployment insurance contributions are, therefore, payable unless the rate of remuneration in respect of evening employment as teachers exceeds 5s. an hour

Unemployment insurance contributions are not payable in respect of teachers who are in contributory service within the meaning of the Teachers (Superannuation) Act, 1925, and are

also employed as teachers of evening classes
These actual questions submitted to
NALGO recently and the answers given to
them should clarify the position of members

I have been included in a certificate of exception granted to my council since 1936. My salary is £300 a year. Have I now to pay unemployment insurance contributions, because of the salary limit being increased to £420?

No.

Before taking up my present employment in October, 1939, I was covered by a certificate of exception. The council by which I am employed also has a certificate and it has regarded me as having been included in it I am now told that I must pay unemployment insurance contributions. Is this correct? My salary is £180 a year.

Yes.

I entered local government service in June 1937. My salary is £350 a year and I ray superannuation contributions. The council has a certificate of exception, but it does not cover me. Must I pay unemployment insurance contributions?

Until February, 1941, I was covered by a certificate of exception. I have now taken up employment with another local authority and am told that I must pay unemployment insurance contributions. Is this correct? My salary is £250 a year.

J. Y. FAWCETT New N.E.C. Member @f N.E. District

EMBERS throughout the North-Eastern district—and in many other parts of country—will be glad to hear that the rict committee has elected Mr. J. Y. weet as its representative on the N.E.C. succession to Mr. V. Grainger, whose gnation we recorded in May. For Mr. veett's name, abilities, and enthusiasm for a L G O are known well beyond his own

a, and no member has attended annual conference readily forget his verful appeals on alf of the Benevot and Orphan Fund, ich has always been of his greatest

Te will bring to the E.C. the fruits of ong experience of ALGO and an husiastic He was its work. retary of the branch South Shields (where



J. Y. Fawcett.

is chief cashier in the borough treasurer's partment), from 1927 until 1939, and has on a member of the North-Eastern district mmittee since 1927. He was vice-chairn of the committee last year, became retary this year on the resignation of Mr. ainger, and has the distinction—surely a sord?—of having attended every meeting the committee since he became a member years ago. He has also attended every rual conference since 1928 and attributes enthusiasm for NALGO largely to the pressions formed at his first conference in

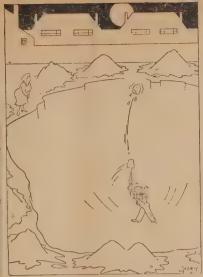
A keen social worker also, Mr. Grainger has en an active part in the work of the South ields Citizens' Advice Bureau, taking arge of one of its sessions, and is joint asurer of "Trinity House" a big social ouncil. During the last war he served in typt and Palestine with the 15th London giment (Civil Service Rifles) and the Machine

FIRE-WATCHING IN 1678

Fire-watching is not a new responsibility in the burgesses of Manchester, as is shown the following extract from the Court Leet ecords for October, 1678:

Whereas this Towne hath beene wonderfully prserved from fire and other accidents which have hapened in seuall parts of this kingdome especially in the night Season and att this time the danger being more apparent than formerly, Therefore to the Intent all possible care may bee taken for the better security and safety of this Towne it is ordred that every Inhabitant of this Towne shall according to his turne and Time either watch himselfe in person or hire some sufficient person att the approbacon of the Present Constables for ye keepeing of Due watch euy night Till the ffive and Twentieth of March next and that the present constables shall take care that the same bee performed, and it is further ordred that the Deputy shall keepe an account of euy nights watch and of the persons that Refuse.

"You will observe," writes the correthat our local authorities in those days were ise enough not to wait for some disaster to refall them before taking steps to deal with — Manchester Guardian.



"Is it as big as the Jones's now, dear ?"

T. J. METCALFE Brighton Loses a Great Branch Secretary

T. J. METCALFE, for the past, five years secretary of the Brighton branch, is shortly leaving there for Smethwick. We are happy to publish this tribute, from one of his colleagues, to a staunch Nalgoite and a branch secretary of outstanding ability, whose reputation has spread far beyond the field of his tation has spread far beyond the library major activity. He is being worthily succeeded as secretary at Brighton by Mr. E. L. Packer, president of the branch.

When Tom Metcalfe,



T. J. Metcalfe.

chief weights and measures inspector, was appointed hon. secretary of Brighton NALGO in May, 1936, he was only a name to the committee, and not even that to many members. To-day, his departure will be deeply regretted by every Brighton Nalgoite, not only because the branch loses the finest secretary it has ever had, but because members have lost an ever-willing adviser and

T. J. Metcalfe. ever-willing adviser and friend. Nor is Brighton alone in its appreciation of Tom Metcalfe, for his services have been highly valued on the South-Eastern district committee, and headquarters has warmly praised his ability. When he was appointed, he got his teeth into

the job with characteristic thoroughness. His grasp of the multitudinous tasks which fall to a secretary has been amazing—and he has piloted the branch through troubled waters of superannuation, grading, war service allowances, war bonus, and many other problems. Throughout his period of office he has been an Inroughout his period of onice he has been an unwearied helper of the individual member in trouble, and there must be many who feel profoundly thankful that they "went to see Tom about it." Since he took the reins, membership has grown from 470 to 685. Many of these are in the Forces, with consequent difficulty in keeping in touch, yet all have had their Local GOVERNMENT SERVICE sent requirements. their LOCAL GOVERNMENT SERVICE sent regularly and have been kept informed of branch activities through the local magazine. Not only has Tom kept on top of the job, but he

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LITERARY

WRITE FOR PROFIT in Spare Time.—The ideal wartime hobby. Send for free booklet.—Regent Institute (190G), Palace Gate, W.8.

MISCELLANEOUS

SABELL & Co. late of 73/75, Pershere Street, have removed to-Bromsgrove Street, BIRMINGHAM. 5.

REMOVALS AND STORAGE UNDERTAKEN by DAVIES TURNER & Co., Ltd. (Est. 1870), 4, Lower Belgrave Street, S.W.I. SLO 5121.

has even found time to join the A.F.S. as a part-time volunteer, where his keenness and organising ability are just as much appreciated.

Tom Metcalfe comes from County Durham, and he has the Northerner's ability for making and keeping friends. That is why he will know, wherever he goes, that he wises with him the good wishes of Brighton NALGO and the South-Eastern district committee.

166 HULDAN SOOD VARIOUS REALISMED &: B. A. (DIDIO) Southgate Branch Beats War Savings Record

Some weeks ago we recorded how Croydon 'branch of NALGO had raised £20,800 as its share of the horough's War Weapons Week. At the time that seemed to mark a record which would long remain unbeaten. Southgate thought so too until it tried itself and raised £33,000! Here, H. J. BARKER, the branch secretary, tells how it was done—with a branch membership of 90 and a population of 56,000 (compared with Croydon's 690 members and 233,000 population).

IT was the article in the March Local Government Service about Croydon branch's effort that gave us the idea. Some of us thought that, as a staff, we should pledge ourselves to be responsible for a modest portion of the £250,000 aimed at by the borough of Southgate. Croydon's £20,800 seemed far beyond our reach, as our branch membership, now sadly depleted, usually numbers around the 90 mark. However, we have a large band of temporary officers upon whose enthusiasm we knew we could rely, and so the scheme was

We put out a few feelers, in the form of a circular letter, to test the strength or weakness of the staff's enthusiasm. The response was, if not alarming, encouraging. Then the branch

BUILDING SOCIETY MORTGAGES AGAIN!

The Nalgo Building Society is now prepared to consider applications from members for advances to enable them to buy houses for occupation. The advances may be up to 75 per cent. of the March, 1939, value, the present value, whichever is the lower, and are repayable over a period not exceeding 20 years, together with interest at the rate of 5 per cent.

executive committee met and decided to form a special sub-committee, answerable to the main committee, but composed of both permanent and temporary officers. worked with many committees and sub-committees, but for sheer enthusiasm, hard work, and zeal for getting jobs done, our War Weapons committee beat the lot.

I had contacted the Croydon branch, ostensibly to get a few ideas, and the enthusiasm I found there was contagious and found a ready echo in my own branch. Like Croydon, we organized a ballot for savings certificates. /Had a stray bomb not fallen on our printer's, there is no saying what we might not have done. As it was, we raised well over £600 in this way. There were three main prizes—£90, £45 and £22 10s. 0d.—and over 600 separate prizes in units of one certificate.

Before the week, we worked up some enthusiasm through the staff magazine, which ran a special War Weapons Week number, with a prize cross-word competition and a lucky number prize. The staff social club organized a table tennis competition, with certificates as prizes, and what was left undone by these two efforts the branch group savings secretary completed by badgering all and sundry to increase their savings.

During the week itself the branch held an Empire Eve Ball, which was described as the outstanding social function in the borough's programme. Certificates were given away as spot prizes and raffle prizes. During the evening we had two cheques for £50 each handed in for investment in war bonds, and many certificates were sold between dances.

Our biggest effort was the Selling Centre that we organized and manned throughout the week. The whoie staff put their backs into it, giving up their evenings and many hours

during the two Saturdays, while wives, sweet-

hearts, and friends helped during the day.

We were given an empty shop which, although in a prominent part of the district, was rather tucked away, and we had to devise some means of drawing public attention to it. Croydon had a Gun Turret, why shouldn't we? We therefore consulted one of our architects, who drew up the plans, and then approached the rescue party, who agreed to build it. The result was one of the "star" advertisements of the week. The Turret, with two guns pointing the way to the selling centre, was placed on a green about 50 yards away, with posters saving: Guns and Invest."

Three or four of us decorated the windows of the booth with flags, photographs, and war weapons (shells, guns, etc.) and one or two of our own posters, with some snappy slogans. On the evening before our opening day, two women members distributed in the vicinity about 750 handbills, designed by the town planning officer and stencilled by the production department of the staff magazine.

The first day was hectic, each succeeding day equally so, and we wound up on the last Saturday with a cheque for £5,000, bringing that day's takings to £10,000.

At the town hall, another selling centre was run by other members of the staff. were posted on the staff notice board each day. We had worked hard, and had high hopes of a successful week. But the final total, showing that the staff effort had realized £32,760, not including some hundreds of pounds worth of stamps sold, far exceeded our wildest dreams.

There were some interesting and amusing incidents—such as the old lady who brought



"Look-a skylark!"

her life savings actually in a stocking, and another woman who presented us with sovereign and half-sovereign and would take nothing for them." There were the certificates bought for a child only a few hours old and th boy with what appeared to be the content of a money box—over £7 10s. 0d, in sixpence and silver 3d. pieces.

In every way our contact with the publi was a happy one and, judging from the com plimentary remarks passed, the reputation of the town hall staff has gone up in the locality

One does not hear of many other similar branch efforts, but with careful organization a great deal can be achieved and, apart from helping the war effort, there is the golde opportunity of showing your own district that NALGO and local government officer are capable of other ways of service tha taking the ratepayer's money and seeing to hi drains. We at Southgate are glad we trie the experiment. How about your branch having a shot?

WEST HAMS FIND TOTAL OF £8.700

A NOTHER fine achievement—especially when the poverty and war-time sufferings of the area are taken into account—was that of West Ham branch, which raised £8,700 in a week

When, some time ago, the Mayor of West Ham sought the aid of the branch in the war weapons week campaign, he was promptly answered. The executive formed a special sub-committee which, within 24 hours, had launched a 3d, draw for savings certificates, had enlisted the aid of the A.R.P. wardens, and had initiated a host of other schemes. Tickets for the draw were sold before they were printed, and by the end of the week 86,000 had been disposed of, allowing for first, second and third prizes of 335, 201 and certificates respectively, 50 prizes of three certificates, 100 of two, 320 of one, and a profit of £1,011. In addition, members of the branch designed a number of posters with snappy slogans, a most effective circular was prepared and printed, stamp sellers were appointed in each department, and the branch itself invested £50 of its funds in certificates. An outstanding achievement was a raid by members and wardens on the local greyhound stadium, at which £2,100 was captured in a single evening. Another was that of a single woman member—a keen savings enthusiast since the last war, since when she has sold £1,000 worth of certificates every year-who, single-handed, sold £2,400 worth in the week

One reason for the success of the campaign was that local government officers, by virtuof their close acquaintance with the citizens know the right psychological approach to them The branch's circular illustrates the value of applying this knowledge. Direct, crude and undignified, with its slogan of "Up the Hammers—Help to Hammer the Huns," is talk of "the missus and the kids," its appear to "buy your stamps at a tanner apiece and stick 'em in the book," and its promise of a daffy of certificates "to lucky participants." in the draw, it would have horrified the people of Eastbourne or Ealing, but it wen down in West Ham-it talked their own lan guage—and it brought in over £1,000 in three pences. That is the test of successful propa ganda-and a hint to other propagandists.

Other hints offered by the branch secretary E. R. Gamester, are that to achieve rea success an officer should be released from al other work for a short time, so that he car devote his whole attention to the job, and tha representation should be secured on the loca

savings committee.

It would be interesting to know just how much NALGO members everywhere have raised for war savings and charities since the war began, and still more interesting to enlis these successful money raisers to the aid of ou own Benevolent and Orphan Fund. If Croydon Southgate, and West Ham alone can get £62,500 in a week, what could not every branch, by similar methods, achieve in a year?

It is so EASY to waste money on personal luxuries and excuse yourself by saying that it is only 1'- A WEEK

or 2'6 A WEEK
or 5'- A WEEK

If you invest these small sums regularly every week in National Savings Certificates, they will help to win the war, earn interest for you, and in 10 years

amount to just over £30 £75 £150

It's plain commonsense to join a Savings Group, save every penny you can and get real enjoyment out of

spending when the war is over.

MAY BE CASHED AT ANY TIME: There is no safer security in the world than Savings Certificates, yet your money is readily available if needed. On giving short notice, you may cash your Certificates at any time and you will receive what you paid for the Certificates plus any interest that is due.

★ Savings Certificates can be bought at any Post Office, Bank, or Trustee Savings Bank; through a Savings Group, or from Shops acting as Honorary Official Agents.

FOUR QUESTIONS ANSWERED

War Service—Superannuation.

My war service pay is now more than the salary I received in my civil employment, and the local authority says, I must pay super-annuation contributions based on my civil salary. Is this so?

Yes. Section 4 (2) of the Local Government Staffs (War Service) Act, 1939, provides that where an employee's war service pay is not less than the remuneration which he would

Members seeking answers to their questions on this page should write to the general secretary, NALGO, Croyde, Braunton, Devon. Only questions relating to employment by a local authority and NALGO and its ancillaries can be answered. The Association cannot undertake to advise members on their private affairs.

have received if he had continued to serve in his civil capacity, the employee must pay the superannuation contributions which he would have paid if he had stayed in his civil employ-

My war service pay is less than the remunera-tion which I would have received if I had remained in my civil employment. My council has not made any payment to me. Has it any power to demand or recover superannuation contributions from me?

No.

My council is making up part of the difference between my war service pay and my civil pay. Those employees who have not been called up for war service receive a cost-of-living bonus, and the council tells me that I must pay my superannuation contributions on the cost-ofliving bonus which I do not receive. Am I liable to pay contributions on that bonus?

As you are receiving from the council Yes. part of the difference between your war service pay and your civil pay, you must pay the superannuation contributions which you would have paid if you had remained in your civil employment. If you had remained in that employment you would have received the bonus and would have been paying contributions on it. Therefore you must pay superannuation contributions on it now, even though you do not receive it because you are on war service.

The Association has several times submitted to the Ministry of Health that superannuation contributions should be deducted only from the actual amount of the civil remuneration which the employee receives during his war service. So far, however, our representations have not been successful.

Where, however, an employee is being required to pay contributions on remuneration which he is not in fact receiving, but would

have received had he continued to serve in his civil capacity, we suggest that the local authority should increase his remuneration by a sum equal to the difference between the contributions on the actual remuneration received and the contributions on the amount of remuneration which he would have received.

War Damage Act—Car Insurance

I own a car which I use for carrying out my official duties, receiving an allowance for running expenses from my authority. Must I insure this under the Private Chattels scheme or under the Business scheme?

According to a ruling of the Board of Trade, a motor car owned by a local government officer which is used by him for carrying out his official duties on behalf of the authority, and who receives an allowance from the authority for running expenses, is insurable by him under the Private Chattels scheme and not under the Business scheme.



Which hat will you wear to-day, sir? **New Salary Scales for**

Nurses Recommended

SCOTTISH NOTES

IN view of the circular letter issued recently by the Department of Health for Scotland increasing the salaries of nurses in State employment, and which rendered obsolete the scales adopted by the Scottish Whitley Council some months ago, the council considered new scales when it met on May 30. The following were approved

Probationer or Student Nurses: £36 (first year)+ 4 (1)+5 (2)-£50. State registered nurses acting as staff nurses to receive £60 in fourth year.

Staff Nurses: £75 (first year) +10 (2)—£95. Local authorities may pay £5 less than the above scale to nurses employed in hospitals with fewer than 100 beds.

Ward Sisters:

(a) Hospitals with 100 beds or over normally available
-£105 (first year), £115 (second year), £125 (third
year and £135 (seventh year),
(b) Hospitals with under 100 beds normally available
-£10 p.a, less than above scales.

The war increase recommended by the Whitley council to be payable in addition to the above salary scales,

It was further recommended that .

The salary scales should be regarded as standard and should be applied uniformly by all local authorities, subject to the right of a local authority, if it so desires to grant placing on the scales in making appointments.

The salary scales should not in any case operate so as to affect prejudicially existing employees.

An allowance of 15s. p.w. should be granted to nursing staffs in lieu of board when on annual leave and residing outside the hospital or when in receipt of sick pay and residing outside the hospital with the approval of the medical officer.

The Whitley council also decided to express to the Department of Health the view that the Government should immediately take appropriate action to protect local authorities against the transfer of nursing staffs from the local government service to the civil nursing reserve or other services. The question of pay nursing staffs in mental hospitals is now und

Other scales approved included: Women Sanitary Inspectors: £160-£210.

Masseuses: £180 + 10 (2)-£200. Health Visitors: £175 + 10 (5)-£225.

On all these scales cost-of-living bonus will be pay bin addition.

County Councils' Association and Whitlevism

We understand that a definite recommend tion has now been made by the Scottish Councils' Association to all its constitue members to approve of affiliation to the Scott Whitley council. Recently, several council. councils-including Aberdeen, Caithness Kirkcudbright-hitherto opposed or indiff ent, have passed resolutions approving affiliation. The county councils in the industrial areas, such as Lanarkshire, Dumbartonshi and Ayrshire, and the agricultural counties of Roxburgh and East Lothian, already sen representatives to the Whitley council.

Opinions of Counsel

Two Opinions of Counsel have recently be obtained in connection with cases now pendi but at the moment it is inadvisable to publ them. We mention the fact to assure of members in the branches interested that the cases are being carefully considered.

An account of the Association's victory the Port Glasgow dispute before the Industr Court appears on page 157.

STIRRUP PUMPS are still available with immediate delivery for Councils only, at 19/3 in quantities, Home Office type, many thousands of which have been supplied to local authorities.

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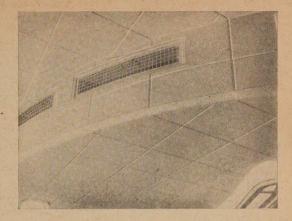
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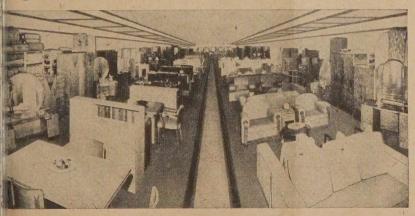


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SOUTHERN REGION

Abingdon borough, in response to an application from the divisional officer, has granted increases to certain officers, and decided to review salaries half yearly.

Hartley Wintney R.D.C., in response to an application from the divisional officer, has improved the salaries paid to its staff.

Local joint committees have been formed at Finchley d Malden and Coombe.

West Dean R.D.C. has adopted a complete scheme of

grading, classification and service constant (a) Men—
(a) Men—
(Grade A: £55 (at 16)+10 (2)+15 (7)—£180 (at 25)

Grade A: £55 (at 16)+10 (2)+15 (7)-£180 (at 25)
Grade B: £210+10 (5)-£260
Grade C: £270+10 (5)-£280
Grade C: £330+10 (5)-£380
Grade E: £390+10 (5)-£440
WomenGrade A (shorthand typists and machine operators): £55 (at 16)+10 (2)+15 (2)+30 (1)£135 (at 2)).

Women whose duties require exceptional qualifications and ability will be included in the appropriate grade for male

officers.

(b) Advancement in cases of exceptional merit.

(c) Examination grants of £10 for an intermediate and £20 for a final.

(d) Office hours to be normally 38 p.w.

(e) Holidays: On salaries up to £250—12 working days on entry to service, 15 working days after 15 years' service, and 18 working days after 15 years' service, on salaries over £250—18 working days; Chief officers—21 working days.

(All local government service to be included.)

(f) Sickness allowances—Full salary for two months, and consideration thereafter.

(g) Any officer to have the right of appeal through the local branch of N A L G O.

West Suffolk County Council has adopted the following new scales of salary:

West Suffolk County Council has adopted the following new scales of salary:
Scale 1. £45 (at 16) + 10 (2)—£65.
Scale 2. £80 (at 19) + 12½ (4)—£130.
Scale 3. £145 + 10 (4)—£185
plus a further increment of £10 after the completion of two years' service on the maximum of scale-3, making an ultimate maximum of £195 p.a.

an utimate maximum of £195 p.a.

The maximum salary for women clerks is £165, the proviso not to operate to preclude women from being eligible for appointments to "posts" carrying a higher salary than £165 on scale 3 or promotion to "posts"

DISTRICT COMMITTEES Lanes. C.C. Chairman Backs War Service Pav

STRONG support for the making up of war service pay was expressed by Ald. Sir William Hodgson, chairman of the Lancashire county council when, with Sir George Etherton, clerk to council, he welcomed representatives to a meeting of the North Western district committee at Preston on May 24.

Recalling that the Lancashire county council was making up the difference between army and civil pay for all the 199 officers from its staff serving in the Forces, Sir William said this was a gesture which many authorities had followed; some, unfortunately, had not.

He congratulated NALGO on the way in which it was maintaining the social amenicies for which it had become famous, despite present difficulties and the heavy wartime burdens on all local government officers.

Sir George Etherton paid high tribute to the work of officers in civil defence. "Only last week," he said, "I was asked by the Ministry of Home Security to find some men to go down to Bootle and to Liverpool and to render some assistance there in connection with rest centres and so on, assistance to those people who in their hundreds and thousands have been driven from their homes. It was 4 o'clock in the afternoon, but I was able, within an hour, from the denlered sraff we have reday—carrically all

and thousands have been driven from their homes. It was do'clock in the afternoon, but I was able, within an hour, from the depleted staff we have coday—practically all the men of military age gone—to find 23 officers able, willing, and ready to go down to these districts and stop as long as they were wanted.

It is very difficult to carry on administrative work at all in the absence of so many of the staff, and I would like to pay a tribute to the older members and to the willingness with which they put in overtime and assist in a voluntary capacity with A.R.P."

At the meeting over which Mr. T. Freeman presided, there was a lively discussion on affiliation to the T.U.C. It was decided to defer a decision until the next meeting and in the meantime to ask branches to consider the question and to instruct their representatives on the line they should take at that meeting.

they should take at that meeting.

It was decided to forward the following resolution to the National Executive Council:

That this District Committee:

having regard to the lincrease in the cost of living and to the increases in wages being paid in other occupations, expresses its dissatisfaction with the rate of cost of living bonus recommended by the Nátional Whitley Council;

Whitley Council; is dissatisfied with the provision which limits the increase to salaries not exceeding 300 p.a. and considers this limitation wrong in principle as it makes a distinction between different grades of the local government service; and recommends that, in considering the rate of bonus

recommends that, in considering the rate of bonus to be granted, comparisons with the civil service should not be made unless and until the local government service is placed under similar conditions as to salary scales and service conditions as the civil service. This resolution was submitted to the emergency executive on May 31, and was referred to the service conditions and

South-Eastern and T.U.C.

The South-Eastern district committee on May 24 discussed the report of the N.E.C. on affiliation to the T.U.C. The Kent county branch submitted two resolutions which, with slight amendments, were unanimously endorsed by the district committee:

ndorsed by the district committee; I feel that the National Executive Council should review the question of affiliation to the T.V.C. from time to time during the war period, but that any change of policy should be confirmed by obtaining the agreement of branches before it is implemented.

That without expressing at present any definite view on the merits or demerits of affiliation to the T.U.C., this committee desires to protest to the N.E.C. at the

NALGO ADDRESSES

To avoid delay, members are asked to address correspondence as follows:

On all subjects except ancillaries, in the first place to

SOUTHERN REGION

Regional Officer (and Metropolitan District): T. M.
Kershaw, 192, Edgwarebury Lane, Edgware,
Middlesex (EDGware 2025).

ivisional Officer (Eastern and South-Eastern districts):

J. Melvin, 54, New Street, Chelmsford (Chelms-

ford 434/).
Divisional Officer (Southern and South Western districts): N. M. Woodcock, 16, The Crescent, Taunton (Taunton 2779).

Regional Officer (and E. and W. Midland district):
J. E. N. Davis, 14, Earlsbury Gardens, Birchfields,
Birmingham 20 (Birchfields 5123).
Divisional Officer (S. Wales, and Monmouthshire
districts): A. H. Geary, 11, Park Place, Cardiff
(Cardiff 1646).

NORTH-WESTERN DISTRICT Divisional Secretary: Haden Corser, 2, Street, Manchester 2 (Blackfriars 7668).

NORTH-EASTERN AND YORKSHIRE DISTRICTS
Divisional Secretary: W. Cecil Wood, 12, East Parade, Leeds (Leeds 24861).

SCOTTISH DISTRICT

Divisional Secretary: J. M. Mortimer, 67, West

Nile Street, Glasgow, C.1 (Douglas 0404).

Relating to NALGO ancillaries and the supply and delivery of "Local Government Service" to—

The General Secretary, NALGO, Croyde, Braunton, North Devon (Croyde 212).

Relating to Public Relations and "Local Govern-ment Service" (editorial), to—

The Public Relations Officer, 192, Edgwarebury Lane, Edgware, Middlesex (EDGware 2025). Relating to "Local Government Service" advertisements, to-

A. Darby's Advertising Agency, Cobham House 24, Black Friars Lane, London, E.C.4 (City 6686).

LONDON OFFICE

The General Secretary, 27, Abingdon Street, Westminster, S.W.I, Telephone and Telegrams WHItehall 9351.

and branches in dealing with the matter. In the opinion of this committee, district committees and branches should have been furnished with all relevant information and their views should have been sought on the subject before any recommendation was made on the matter by the National Executive Council. The congratulations of the district committee were extended to Mr. T. J. Metcalfe on securing an appointment at Smethwick, and Mr. W. O. Dodd paid high tribute to Mr. Metcalfe's services as secretary of the Brighton branch.

Mr. W. A. N. Baker (chairman) was congratulated on his promotion to Lieut.-Colonel, Battalion Commander, 11th Maidstone Battalion, Kent Home Guard.

Lancashire and Cheshire **Provincial Council**

Cases considered by the appeals committee of the Lancashire and Cheshire provincial council recently

Included:

Macclesfield—Four officers in the borough treasurer's department, graded clerical Section B., appealed for re-grading to professional division, section B. Three appeals were allowed, the posts to be graded with a contenting salary of £270, from April 1, 1941, and the footh was rejected.

Milliom R.D.C.—An appeal against the council's decision to reduce from £25 to £15 p.a. the travelling allowance of the assistant water engineer was allowed.

Stretford and District Electricity Board—A satisfactory conclusion has been reached between the Electricity Board and three officers whose appeals had previously been heard by the committee.

Cost of Living

Publication by the Ministry of Labour of the cost-of-living figure was considerably delayed last month, and it was not available when we went to press.

Reserved Officers-A Warning

Two cases have recently been reported to Headquar where rate collectors aged 38 have been informed by local officer of the Ministry of Labour and Nati Service that they were not within the reserved da of local government officers. Upon representations being made to the Ministry,

Upon representations being made to the Ministry. Association was informed that the local decisions based upon an incorrect interpretation of the Sche and necessiry administrative action had now been to put the matter in order.

Should any similar case arise elsewhere, branche asked to write to Headquarters at once. The follodetails are required: full name, full address, age, office registration, date of registration, and registration number of the control of the cont

Educational Facilities

DESPITE the war, NALGO's education depairs maintaining to the full its services for me wishing to improve their position by obtaining fessional and technical qualifications. All the court fessional and technical qualifications. All the court the NALGO Correspondence Institute are up to date by experienced tutors, and since there no time-limit-for the completion of the courses students in the Forces can prepare themselves for a post-war career by embarking on study now. The lending library, too, remains at the serv members. It is well stocked with books covering of the professional examinations. A note to the Generatory, NALGO, Croyde, Braunton, Devon bring full details of all the educational facilities and As we have already reported, NALGO member now obtain financial assistance in taking correspondences.

Now that arready reported, NALIGO method now obtain financial assistance in taking correspondences in local government and allied subjects as PCOllege, Oxford. Full details can be obtained in Secretary, Workers' Educational Trade Union Comisda, St. George's Drive, Victoria, London, S.W.I.

Provident Society Progre

At a meeting of the Provident Society Committed Management, held on June I, it was reported that, it the year ended May I7, membership of the sickness is had increased from 20,298 to 20,377, of the benefit scheme from 1,597 to 1,621; of the hospital nursing home scheme from 7,724 to 7,984; and of funeral benefit for children scheme from 111 to 165, number of members enrolled under the simple entent scheme for women since January I was 25. The following recommendations of the Exer Committee have been approved by the Committee have been approved by the Committee for the committee have been approved the recommend under Table II.

nder Table II.

Death Benefit Scheme (Table II).—That a of £I per cent per annum be added to each asse in force at December 3I, 1940, for each compyear within the quinquennial variation period.

Hospital and Nursing Home Scheme (III).—That since the valuation shows only a surplus, the present rates of contributions and be present.

It is not proposed to issue bonus certificates in co tion with the last valuation of the death benefit so but the bonus will be added to the applicable assura

Hospitality for Warrior

For the benefit of members serving in the Force publish below a complete list of branches and indimembers who have offered hospitality and entertain for members in the Forces stationed in their areas, atest addition is Wrosham. We shall be glad to add

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Club offered).

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J. COX, 42, Victoria Street, Blackburn. Blackburn NALGO sports and J. COX, 42, Victoria Street, Blackburn, J. COX, 42, Victoria Street, Blackburn, LEO MASON, Shire Hall, Cambridgeshire,—LEO MASON, Shire Hall, Cambridgeshire, County,—H. JONES, 47, Walter Street, Gh.

Cheshire County.—H. JONES, 47, Walter Street, Che Essex Rivers Catchment Board.—L. E. INNES, Rivers House, Springfield Road, Chelmsford, Grimsby.—J. W. L. BUXTON, borough treasu dept., Victoria Street, Grimsby (Grimsby 1645). Hinckley, Leicestershire.—J. G. S. TOMKINS, Station Road, Hinckley. Isle of Wight.—S. H. MATTHEWS, County Hall, port, I.O.W.

port, I.O.W. Leicester.-J. HILL, City Water Offices, Bowling 6 Street, Leicester.
Newcastle-upon-Tyne.—V. GRAINGER, Town

Newcastle-upon-Tyne I.
Skegness NALGO Social Club.—A. J. DA
Town Hall, Rowan Bank, Skegness,
Winchester.—R. G. CASTLE, Guildhall, Wincheste
Wrexham—H. BROOKFIELD, borough surveyor's de
I, Grosvenor Road, Wrexham.

PERSONAL

J. Darricotte, Grove House, Grove Lane, Che Hulme, Cheshire (Bramhall 306). Mr. Darricotte of "meals, bath, bed, snooker, table tennis," esc., members in the Forces in the area who will write phone to say when they would like to call. F. W. Goodman, The Pines, Stourbridge Road, Bro grove, Worcestershire (secretary of Bromsgrove brant

Obituary

We regret to record the death, at the age of 62, o Alexander Grant Cockburn, town clerk of Figin a orignal member of the former North, of Scotland b —to the executive of which he was elected in 1919.

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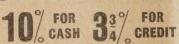
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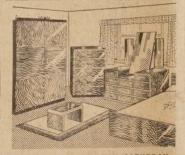
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